

Chapter XIV

IMPLEMENTATION ELEMENT

INTRODUCTION

The implementation element is the last of the nine elements of a comprehensive plan required by Section 66.1001 of the *Wisconsin Statutes*. Section 66.1001 (2) (h) of the *Statutes* requires this element to include a compilation of programs, in a specified sequence, to implement the recommendations set forth in the preceding eight elements. The *Statute* also requires this element to:

- Identify proposed changes to applicable zoning ordinances, subdivision ordinances, and official maps.
- Describe how each of the other eight elements of the comprehensive plan will be integrated and made consistent with other elements of the plan.
- Include a mechanism to measure the County's progress towards achieving the recommendations of the plan.
- Include a process for amending and updating the plan. The *Statutes* require that a comprehensive plan be updated no less than once every 10 years.

Section 66.1001 (4) of the *Statutes* sets forth the required procedure for adoption or amendment of a comprehensive plan, which includes:

- Adoption of a written public participation plan designed to foster public participation in the development of a comprehensive plan or a plan amendment.
- Approval of a recommended plan by a resolution approved by a majority of the full membership of the plan commission (for city, village, and town plans) or the appropriate committee of the County Board (for county plans). The Comprehensive Planning Board (CPB) of the Ozaukee County Board oversees comprehensive planning activities in Ozaukee County.
- Distribution of the draft plan for review and comment to:¹
 - Every governmental body located in whole or in part within the County;
 - The clerk of all adjacent County and local governments;
 - The Wisconsin Department of Administration;

¹The Wisconsin Department of Administration has stated that both draft and adopted County plan reports may be distributed in digital format, provided a paper copy of the report is available for review at each public library in the County and at the County building.

- SEWRPC;
- All public libraries in the County.

The parties listed above must also be provided with a copy of the adopted comprehensive plan.

- Adoption of the plan by an ordinance adopted by a majority of the full membership of the County Board. Adoption of the plan by the County Board must be preceded by at least one public hearing. A Class 1 notice of the hearing must be published at least 30 days before the hearing. Written notice must also be provided to persons who have applied for or been issued a permit for a nonmetallic mining reclamation plan, registered a nonmetallic mining site under Chapter NR 135 of the *Wisconsin Administrative Code*, or to owners or leaseholders of lands with nonmetallic resources who have requested notice of the hearing in writing. Other property owners who submitted a written request to the County must also be notified of the hearing.

PART 1: PLAN REVIEW AND ADOPTION

For any planning process, it is good practice to hold public informational meetings and hearings on recommended plans before their adoption. Such actions provide an additional opportunity to acquaint residents and landowners with the recommended plan and to solicit public reactions to the plan recommendations. The plan should then be modified to reflect any pertinent new information and to incorporate any sound and desirable new ideas advanced at these meetings. Accordingly, public informational meetings for the County comprehensive plan were scheduled at four locations around the County in February 2008.² In addition, an open house for the County plan was hosted by the CPB on March 11, 2008. A public hearing was held before the Ozaukee County Board of Supervisors on March 19, 2008. The County provided public notice of the hearing in accordance with the requirements of the comprehensive planning law, and distributed the draft plan report to all of the parties specified in the law. A copy of the public notice is included in Appendix W.

An important step in plan implementation is the formal recommendation of the plan to the County Board through a resolution of the Comprehensive Planning Board, and adoption of the recommended plan by the County Board. Upon such adoption, the plan becomes the official guide to be used by County officials and staff in making development or redevelopment decisions. The plan should serve as the basis on which all development proposals, such as shoreland/floodplain zoning requests, subdivision plats, and certified survey maps, are reviewed. Only those zoning actions or land divisions which are consistent with the plan should be approved. The Comprehensive Planning Board resolution approving the plan and recommending its adoption to the County Board is included in Appendix W. The Ozaukee County Board adopted this comprehensive plan on April 2, 2008. A copy of the County Board resolution to adopt the comprehensive plan as an ordinance and a copy of the adopting ordinance are also included in Appendix W. Although not required by the State, the Citizen Advisory Committee (CAC) also approved a resolution recommending adoption of the plan by the County Board. The CAC resolution is also included in Appendix W.

A public participation plan for development of this comprehensive plan was prepared in 2004, and adopted by the County Board on December 1, 2004. A summary of the public participation plan is included in Appendix B.

PART 2: PLAN AMENDMENT PROCEDURE

Although the Land Use Plan Map (Map 96) is often the focal point of comprehensive plans, plan amendments may include changes to the text or any of the maps included in this report. Text amendments may include:

- Changing, adding, or modifying a goal, objective, policy, or program in any of the element chapters in response to changing conditions or new information.

²Locations included the Village of Belgium, County Administration Center in the City of Port Washington, and Village of Grafton. A meeting scheduled in the City of Mequon was cancelled due to inclement weather.

- Adding or changing the land use plan categories in the Land Use Element to provide for a category of development that is not incorporated into the current set of categories.
- Updating inventory information.

In addition to text amendments, the land use plan map may be amended to change the designation, and therefore the allowable uses, on a parcel or parcels of land. Other maps in the plan may be amended or updated to reflect updated information, such as updated floodplain mapping or inventories of natural resources or community facilities.

Procedure for Amending the Comprehensive Plan

A plan amendment may be initiated by the County Board, a County Board committee, a City Common Council, a Village Board, or a Town Board. Because primary authority for regulating land use development in Ozaukee County outside shoreland areas rests with cities, villages, and towns through implementation of local zoning ordinances, land owners wishing to amend the County land use plan designation for their property must first receive approval from the common council or village or town board. The proposed amendment may also require an amendment to the city, village, or town comprehensive plan. The mayor, village president, or town chairman should submit a written request to amend the County plan to the Ozaukee County Planning and Parks Department, together with a copy of the local ordinance approving the plan amendment.

Because Section 59.69 of the *Statutes* requires that city and village plans for areas within city or village boundaries be incorporated into the county plan without change, plan amendments requested by a city or village that affect only the area within the city or village will be automatically incorporated into the County plan. County Planning and Parks Department staff will include a list of plan amendments requested by cities and villages in the annual report described in Part 6.

The State comprehensive planning law requires that the County use the same procedures required by Section 66.1001(4) of the *Statutes* to initially adopt this plan when amending or updating the plan. The following procedure will be used to review amendments requested by a Town or initiated by the County Board or a County Board committee. The County Board should prepare and adopt a public participation plan (PPP) to be used for all amendments to the County plan, which will determine the process to be used for amending the plan. A suggested procedure for reviewing plan amendments is provided below:

1. An application for a plan amendment will be submitted to the Planning and Parks Department. The Planning and Parks Department will review the proposed amendment and prepare a written recommendation for review by the CPB, based on the following criteria and any other factors determined to be relevant by the Department:
 - Is the proposed amendment consistent with the goals, objectives, and policies of the plan?
 - Will the proposed amendment lead to any detrimental environmental effects?
 - Is the proposed amendment compatible with surrounding land uses?
 - Are existing County facilities and services adequate to serve the type of development associated with the amendment?
 - Will the proposed amendment enhance economic development within the County?
 - Is the proposed amendment in substantial agreement with the recommendations of the regional land use plan?
2. The Planning and Parks Department will send a copy of the proposed plan amendment and its staff report to all adjacent local governments and the other parties listed in Section 66.1001 (4) (b) of the *Statutes*, and to nonmetallic mine operators and other persons listed in Section 66.1001 (4) (e) of the *Statutes*. These governments and individuals should have at least 30 days to review and comment on the proposed plan amendment.

3. If the County Board delegates the responsibility for conducting the required public hearing on plan amendments to the CPB, the CPB will schedule a public hearing on the proposed amendment and direct the publishing of a Class 1 notice, with such notice published at least 30 days before the public hearing and containing the information required under Section 66.1001(4) (d) of the *Statutes*. The CPB may, at its discretion, hold a public informational meeting prior to scheduling a public hearing on the amendment.
4. The CPB will review the Department's recommendation and take public comment at the public hearing. Following the hearing, or at a subsequent CPB meeting, the CPB will make a recommendation to the County Board in the form of a resolution approved by a majority vote of the full membership of the CPB.
5. The County Board will consider the proposed amendment, together with supporting information and the recommendation of the CPB, and approve (or deny) an ordinance adopting the plan amendment. Adoption must be by a majority vote of all members.
6. Following County Board action, the Planning and Parks Department will send a copy of the adopting ordinance and the plan amendment to those parties listed in Sections 66.1001 (4) (b) and (e) of the *Statutes*.
7. The Planning and Parks Department staff will update the digital version of the County planned land use map (Map 96) at least once a year, and post the map on the County website.

PART 3: RECOMMENDED PROGRAMS

As previously noted, the comprehensive planning law requires the Implementation Element to include a compilation of programs, in a specified sequence, to implement the recommendations set forth in the preceding eight elements. The Multi-Jurisdictional Comprehensive Planning Citizen Advisory Committee (CAC), comprised of appointed staff or officials from each of the local governments participating in the multi-jurisdictional planning process and citizen representatives from throughout the County, reviewed the programs developed in the previous seven elements of this plan and developed a relative priority ranking for their implementation.

Each program was assigned a high, medium-high, medium, medium-low, or low priority. Upon completion of this ranking, each program was given a numerical value. These values were then averaged and assigned a score. The scores were ranked against other programs within the same element. The CAC adopted a procedure where those programs receiving an average score of 2.0 or less are given first priority for implementation. Those programs receiving an average score of higher than 2.0 are given second priority for implementation. Due to their nature some programs should be conducted on an on-going (continuous) or a periodic basis (for example, plans such as the Land and Water Resource Management Plan should be updated every five years).

The following figures set forth program priorities for each plan element.³ Programs are listed in rank priority order, from highest to lowest.

- Figure 25, Agricultural, Natural, and Cultural Resources Element (Chapter VII)
- Figure 26, Land Use Element (Chapter VIII)
- Figure 27, Housing Element (Chapter IX)
- Figure 28, Transportation Element (Chapter X)
- Figure 29, Utilities and Community Facilities Element (Chapter XIII)
- Figure 30, Economic Development Element (Chapter XIV)
- Figure 31, Intergovernmental Cooperation Element (Chapter XV)

³*The Issues and Opportunities Element (Chapter VI) does not include any recommended programs, but rather sets forth general goals and objectives for the County.*

Figure 25

AGRICULTURAL, NATURAL, AND CULTURAL RESOURCES ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Agricultural, Natural, and Cultural Resources Element programs receiving a priority rating of 2.00 or lower (high priority for implementation):

1. **Program:** Ensure future County park and open space plans are adopted by the County Board of Supervisors and certified by the DNR so the County is eligible to receive available State and Federal outdoor recreation grants. (1.10)
2. **Program:** Incorporate the wetlands identified on Map 23 into Map 96. (1.20)
3. **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to preserve Lake Michigan bluffs in Ozaukee County. (1.20)
4. **Program:** Incorporate Lake Michigan bluff areas identified on Map 92 into Map 96 (Ozaukee County Planned Land Use Map: 2035). (1.20)
5. **Program:** Continue enforcement of the Ozaukee County Sanitation and Health Ordinance (Chapter IX of the County Code of Ordinances) in compliance with Chapter 254 of the *Wisconsin Statutes*. (1.20)
6. **Program:** Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance and amend the shoreland zoning maps to incorporate the updated wetland inventory. (1.30)
7. **Program:** Incorporate the recommended park and outdoor recreation element of the Ozaukee County Park and Open Space plan into Map 96 (Ozaukee County Planned Land Use Map: 2035). (1.30)
8. **Program:** Apply for DNR Stewardship funds, WCMP grants, and other State and Federal funding. (1.30)
9. **Program:** Apply for grants to conduct household and agricultural chemical hazardous waste Clean Sweep programs. Consider partnering with local communities. (1.30)
10. **Program:** Continue to pursue Federal and State soil resource conservation grant funds available to County governments. (1.40)
11. **Program:** Incorporate the updated floodplain mapping from the Ozaukee County floodplain map modernization project into the County shoreland and floodplain zoning maps following approval of the maps by the DNR and FEMA. (1.40)
12. **Program:** Incorporate the wetlands, floodplains, and surface waters identified on Map 23 into Map 96 (Ozaukee County Planned Land Use Map: 2035). (1.40)
13. **Program:** Maximize the use of recycled asphalt and other building materials in order to conserve limited nonmetallic resources. (1.40)
14. **Program:** Continue the development, enhancement, and management of the Ozaukee Interurban Trail. (1.40)
15. **Program:** Implement programs recommended under the Environmental Corridors, Natural Areas, and Critical Species Habitat Sites Issue to preserve high-quality open space lands in Ozaukee County. (1.40)
16. **Program:** Incorporate the recommended open space preservation element of the Ozaukee County Park and Open Space plan into Map 96. (1.40)
17. **Program:** Support enactment of State regulations to require treatment of ballast water to reduce invasive aquatic species. (1.40)
18. **Program:** Conduct Countywide Clean Sweep periodically, incorporating other recycling efforts and awareness into the program. (1.40)
19. **Program:** Revise the Ozaukee County Shoreland and Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop revised bluff setback requirements with assistance from the Wisconsin Coastal Management Program (WCMP) and Wisconsin Sea Grant. (1.50)
20. **Program:** Continue to support the operations of the Ozaukee Interurban Trail Advisory Council. (1.50)
21. **Program:** Work to protect environmental corridors and natural areas through the County plat review process. (1.50)
22. **Program:** Continue to update the County park and open space plan every five years, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for DNR Stewardship funding. (1.50)
23. **Program:** Preserve and maintain structures with significant historical value owned by the County. An example is the current effort to restore the County Courthouse. (1.50)
24. **Program:** Preserve and maintain sites with significant archaeological value in County ownership. (1.50)

Figure 25 (continued)

25. **Program:** Implement programs recommended under the Surface Water and Groundwater Resources Issue to support the development of land use patterns to protect wetlands in the County from pollution. (1.60)
26. **Program:** Develop a model landscaping ordinance for local government use that restricts landscaping with invasive plant species. (1.60)
27. **Program:** Identify flood storage areas within the 100-year floodplain and adopt zoning regulations to protect them from development. (1.60)
28. **Program:** Promote the removal of highly erodible land from agricultural use through implementing the County Priority Watershed and Soil and Water Resource Management Program. (1.70)
29. **Program:** Develop a model transfer of development rights (TDR) program for local government use that focuses on the protection of agricultural areas. (1.70)
30. **Program:** Work with the Ozaukee Washington Land Trust (OWLT), the Land Conservation Partnership of Ozaukee County, and other land trusts to protect agricultural parcels identified as high priority by the LESA analysis through agricultural conservation easements and/or land purchases. (1.70)
31. **Program:** Develop an interactive website for Ozaukee County planning and zoning that includes digital County shoreland and floodplain zoning maps. (1.70)
32. **Program:** Incorporate the wetland quality inventory into the recommended interactive website for Ozaukee County planning and zoning. (1.70)
33. **Program:** Review the Ozaukee County Shoreland and Floodplain Zoning Ordinance to ensure it properly implements Map 96. (1.70)
34. **Program:** Develop a public educational program to discourage the use of invasive plant species in landscaping. (1.70)
35. **Program:** Work with the City of Port Washington to provide equipment to remove zebra mussels from recreational boats using the Port Washington marina. (1.70)
36. **Program:** Develop an educational program outlining grants and loans available through Federal and State agencies for beginning farmers. The County should act as a liaison between those interested in Federal and State agency assistance and Federal and State agencies as part of program implementation. (1.80)
37. **Program:** Study the use of State and Federal bio-energy grants to promote agriculture and associated agricultural industries in Ozaukee County. (1.80)
38. **Program:** Implement programs recommended under the Surface Water and Groundwater Resources Issue to protect Lake Michigan water quality. (1.80)
39. **Program:** Continue to enforce Chapter XI, Nonmetallic Mining Reclamation, of the Ozaukee County Code of Ordinances in cities, villages, and towns that have not adopted a local reclamation ordinance under Section 295.14 of the *Wisconsin Statutes* and Section NR 135.32 (2) of the *Wisconsin Administrative Code*. (1.80)
40. **Program:** Adopt the update to the *Regional Natural Areas and Critical Species Habitat Plan*. (1.80)
41. **Program:** Develop a model historic preservation ordinance for towns under the provisions of Section 60.04 of the *Wisconsin Statutes* (consult the State Historical Society Division of Historic Preservation model ordinance). (1.80)
42. **Program:** Observe Section 66.1111 of the *Wisconsin Statutes*, which requires local governments, including counties, to consider how a project may affect historic properties and archaeological sites listed on the National Register of Historic Places or State Register of Historic Places. (1.80)
43. **Program:** Develop a public educational program and distribute educational materials to the public regarding the benefits of farming and the need to protect enough farmland in Ozaukee County for farming to remain viable in the future. (1.90)
44. **Program:** Develop an educational program outlining farmland preservation grants available through Federal and State agencies. The County should act as a liaison between those interested in Federal and State agency assistance and Federal and State agencies as part of program implementation. (1.90)
45. **Program:** Continue to pursue Federal and State farmland protection grant funds available to County governments, and prioritize areas for application using the LESA analysis. (1.90)
46. **Program:** Develop a program to promote an agricultural economic cluster of farming operations and appropriate agribusinesses on lands designated for agricultural use on the County Planned Land Use Map for 2035. (1.90)
47. **Program:** Identify and address non-conforming structures in the floodplain. (1.90)
48. **Program:** Partner with MMSD, the Conservation Fund, and other partners including State and Federal agencies to acquire flood storage lands through purchase of conservation easements. (1.90)
49. **Program:** Partner with the NRCS, DNR, U.S. Fish and Wildlife Service (USFWS), and non-profit organizations such as Ducks Unlimited to promote wetland creations, enhancements, and restorations in Ozaukee County. (1.90)
50. **Program:** Encourage the Wisconsin State Legislature to enact ballast water treatment requirements to limit the introduction of invasive aquatic species by ocean-going ships. (1.90)

Figure 25 (continued)

51. **Program:** Implement the CREP program in the direct Lake Michigan Drainage area of the County. (1.90)
52. **Program:** Work with private and public groups to implement Lake Michigan water quality priority programs. (1.90)
53. **Program:** Ozaukee County should work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel. Where feasible, suitable areas should be located in sparsely populated areas and not have significant surface natural resources. Exceptions may be considered for innovative mining methods that have minimal impacts on surrounding residents and land uses. (1.90)
54. **Program:** Continue to monitor and test private well water and ponds. (1.90)
55. **Program:** Provide educational materials outlining the hazards of dioxins and other toxins/carcinogens emitted by open burning. (1.90)
56. **Program:** Study the requirements for Ozaukee County to become a Certified Local Government by the State Historic Preservation Officer. (1.90)
57. **Program:** Develop a model historic preservation ordinance for cites and villages under the provisions of Section 62.23 (7) (em) of the *Wisconsin Statutes* (consult the State Historical Society Division of Historic Preservation model ordinance). (1.90)
58. **Program:** Update the land and water resource management plan every five years. (2.00)
59. **Program:** Develop and adopt a County right-to-farm ordinance that defines agricultural operations, normal agricultural practices, and the specific farmland that is affected by the ordinance; a reference to the State Statute that protects farmers from nuisance law suits; and a grievance procedure that outlines how complaints against agricultural operations will be resolved. (2.00)
60. **Program:** Study the development of health care purchasing programs for farmers in Ozaukee County. (2.00)
61. **Program:** Implement the CREP, CRP, and Wetland Restoration Program (WRP) (see Chapter III for more information regarding these programs) in Ozaukee County. (2.00)
62. **Program:** Promote wetland creations, enhancements, and restorations through implementing the County Priority Watershed and Soil and Water Resource Management Program. (2.00)
63. **Program:** Work with the NRCS to become a Plant Material County for bluff erosion. (2.00)
64. **Program:** Work with the City of Port Washington to establish boat cleaning stations to limit the spread of invasive aquatic species (see related programs in "Invasive Species Issue" section). (2.00)
65. **Program:** Promote public access sites and canoe/kayak launches and landings along Lake Michigan. (2.00)
66. **Program:** Assist in the update of the *Regional Natural Areas and Critical Species Habitat Plan*. (2.00)
67. **Program:** Study the establishment of a dedicated County funding source for park and open space acquisition. (2.00)
68. **Program:** Study and incorporate invasive plant species control and management requirements into the County Shoreland and Floodplain Zoning Ordinance. (2.00)
69. **Program:** Implement noxious weed ordinances in County parks and local parks by working cooperatively with local governments. (2.00)
70. **Program:** Continue, and expand as appropriate, monitoring and testing of publicly-owned beaches. (2.00)

Remaining Agricultural, Natural, and Cultural Resources Element programs, listed in relative rank order:

- **Program:** Assign agricultural use to parcels identified as high priority (score of 6.4 or higher) by the LESA analysis on Map 96 (Ozaukee County Planned Land Use Map: 2035). (2.10)
- **Program:** Encourage the use of the DNR Managed Forest Law program in the County and update the GIS database. (2.10)
- **Program:** Encourage County and local programs to protect farmland through education and the development of programs to support farmland protection. The County should also provide technical assistance to towns for town farmland protection programs, such as transfer of development rights and exclusive agricultural zoning. (2.10)
- **Program:** Provide technical assistance to the North Branch Farming Heritage Area including maps, tile locations, soils information, and conservation plans to the DNR and OWLT on parcels of interest. County representatives should also participate on North Branch Farming Heritage Area technical and advisory committees. (2.10)
- **Program:** Develop an educational program outlining grants and loans available through Federal and State agencies for farm infrastructure and operation costs. The County should act as a liaison between those interested in Federal and State agency assistance and Federal and State agencies as part of program implementation. (2.10)

Figure 25 (continued)

- **Program:** Develop an educational program outlining grants and loans available through Federal and State agencies for youth programs, including 4-H Clubs and Future Farmers of America (FFA). The County should act as a liaison between those interested in Federal and State agency assistance and Federal and State agencies as part of program implementation. (2.10)
- **Program:** Develop an inventory and map existing wetland quality in Ozaukee County, including identification of wetlands with fish spawning potential. (2.10)
- **Program:** Develop a public educational program to inform recreational boat users about invasive aquatic species, such as the zebra mussel, and how to remove these species from recreational boats to prevent the spread of these species to inland lakes. (2.10)
- **Program:** Require vegetation management plans for land divisions in the County through a revision to the County Shoreland and Floodplain Zoning Ordinance. (2.10)
- **Program:** Continue to provide education and assistance to citizens on potential environmental problems that may impact human health, including home health hazards such as mold, lead, and asbestos; indoor and outdoor air quality; solid and hazardous waste; and pest control. (2.10)
- **Program:** Investigate potential human health hazards, and take appropriate follow-up actions. (2.10)
- **Program:** Develop a model archaeological ordinance for local government use. This model ordinance is similar to a historic preservation ordinance; however, its focus is preservation of archaeological sites. (2.10)
- **Program:** Work with the UW-Discovery Farms and Wisconsin Agricultural Stewardship Initiative programs to promote an increased understanding of agricultural impacts on soil quality and how to implement BMPs among farmers and government officials in Ozaukee County. (2.20)
- **Program:** Continue to promote the use of the Conservation Reserve Program (CRP) and Conservation Reserve Enhancement Program (CREP) in Ozaukee County. (2.20)
- **Program:** Support Wisconsin's Working Lands Initiative recommendations. (2.20)
- **Program:** Develop a fact sheet outlining the impact of agricultural land conversion in Ozaukee County. (2.20)
- **Program:** Update the Ozaukee County Farmland Protection Plan based on the LESA analysis and any revisions made to the Wisconsin Farmland Preservation Program by the Wisconsin Working Lands Initiative legislation. (2.20)
- **Program:** Promote the Farm and Ranch Protection Program and assist communities, non-government organizations, and the DNR in identifying appropriate areas to apply for Farm and Ranch Protection Program grants. (2.20)
- **Program:** Develop a program to market and link Ozaukee County agricultural products, including organic products, to restaurants, stores, schools, and group residential facilities (nursing homes, for example) in Ozaukee County and surrounding areas. (2.20)
- **Program:** Implement the Potentially Restorable Wetlands (PRW) Planning and Prioritization Program. (2.20)
- **Program:** Continue beach monitoring with the Ozaukee County Public Health Department and the County Planning and Parks Department. (2.20)
- **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to support the development of land use patterns to effectively meet the aggregate needs of the County. (2.20)
- **Program:** Continue to provide written notice of public meetings and hearings to owners and operators of nonmetallic mining operations and to persons who have registered a marketable nonmetallic mineral deposit under Section 295.20 of the *Wisconsin Statutes* in which the allowable use or intensity of use of a property is proposed to be changed by the County comprehensive plan. Those who would like to be notified of these meetings must request the County to send notification. (2.20)
- **Program:** Request operators of nonmetallic mines to annually report the amount of material removed to the Ozaukee County Planning and Parks Department, in order to provide data necessary to compare the amount of aggregate produced in the County and the amount used. The County will use this information to compile data annually for the County as a whole, and not provide information on the amount of material extracted at individual mines, to protect the confidentiality of the mine operators. (2.20)
- **Program:** Work with NGO's to support implementation of methods to control invasive species, with a focus along major transportation routes and corridors through the County such as IH 43 and the Milwaukee River. (2.20)
- **Program:** Promote intergovernmental agreements for evaluation and enforcement of human health hazards. (2.20)
- **Program:** Obtain records from the State Division of Historic Preservation regarding all State inventoried archaeological sites and lands that have been surveyed. Consider conducting additional archaeological survey work in areas that have not yet been surveyed. The UW-Milwaukee Archaeological Research Laboratory should be contacted to assist in this effort. (2.20)

Figure 25 (continued)

- **Program:** Observe Section 66.1111 of the *Wisconsin Statutes*, which requires local governments, including counties, to consider how a project may affect historic properties and archaeological sites listed on the National Register of Historic Places or State Register of Historic Places. There are no archaeological sites in Ozaukee County listed on the National or State Registers; however, there are many sites of significant value that should be considered in the same manner. (2.20)
- **Program:** Develop an educational program specifically outlining the soil conservation and BMP resources and grants available through State agencies such as the Wisconsin Department of Agriculture, Trade, and Consumer Protection (DATCP) and the Department of Natural Resources (DNR). The County should act as a liaison between those interested in State agency assistance and State agencies as part of program implementation. (2.30)
- **Program:** Study and develop a County purchase of development rights (PDR) program or a County agricultural easement program to protect agricultural parcels identified as high priority by the LESA analysis. (2.30)
- **Program:** Develop an educational program and distribute educational materials regarding statutory requirements and authorities related to floodplain areas. The educational program focus should include local governments and developers. (2.30)
- **Program:** Develop an educational program and distribute educational materials regarding statutory requirements and authorities related to wetlands. The educational program focus should include local governments and developers. (2.30)
- **Program:** Expand the coastal erosion webpage and market it to the public. (2.30)
- **Program:** Educate nonmetallic mining operators in Ozaukee County about the DNR Green Tier Program and encourage operators to become involved with the program. (2.30)
- **Program:** Study the purchase of natural areas and critical species habitat sites identified by SEWRPC through a County funded program. (2.30)
- **Program:** Cooperate with DNR in implementing the Wisconsin Mercury Reduction program. (2.30)
- **Program:** Provide educational materials to landowners as part of farm assessment. (2.30)
- **Program:** Study the development and funding of a historical preservation covenant program in Ozaukee County to protect historical structures. (2.30)
- **Program:** Develop and distribute educational materials to local governments and property owners regarding Federal and State Investment Tax Credits available for rehabilitation of historic properties. (2.30)
- **Program:** Develop an educational program specifically outlining the soil conservation and BMP resources and grants available through the United States Department of Agriculture (USDA) and other Federal agencies. The County should act as a liaison between those interested in Federal agency assistance and Federal agencies as part of program implementation. (2.40)
- **Program:** Develop methods to ensure nutrient management plans required by Chapter NR 151.07 of the *Wisconsin Administrative Code* are implemented in the County. (2.40)
- **Program:** Implement the Farmland Preservation Program and insure compliance of farms with FPP rules. (2.40)
- **Program:** Implement programs recommended under the Farmland Protection Issue to preserve agricultural activity in Ozaukee County, including support of the Wisconsin Working Lands Initiative recommendations and a study of County tax deductions on agricultural uses. (2.40)
- **Program:** Establish a program to promote agri-tourism in Ozaukee County through agricultural-related special events. Events could include farm breakfasts, farm tours, corn mazes, and u-pick farms. (2.40)
- **Program:** Continue beach clean-up events with the Ozaukee County Public Health and Planning and Parks Departments. (2.40)
- **Program:** Work with private and public groups on programs designed to control and eradicate invasive species associated with Lake Michigan. (2.40)
- **Program:** Request operators to include an estimate of the number of years of operation for a proposed nonmetallic mining site and an estimate of the amount of material to be removed annually in applications for reclamation plans, in order to allow better estimates of the amount of material produced in the County to the amount used. Information for individual mines will be kept confidential, with only countywide numbers reported to the public. (2.40)
- **Program:** Develop model public/private landscaping construction and facilities maintenance guidelines to ensure transported soil, fill, and rock do not contain invasive plants or seeds; and ensure the County uses the guidelines for County projects. (2.40)
- **Program:** Develop model design guidelines for historic districts. (2.40)
- **Program:** Develop and distribute educational materials to local governments and property owners regarding historic buildings that may be exempt from general property taxes under Section 70.11 of the *Wisconsin Statutes*. Eligible

Figure 25 (continued)

properties could include: properties listed on the National and State Registers; properties subject to a preservation easement or covenant held by the State Historical Society or an entity approved by the State Historical Society; properties used for a civic, governmental, cultural, or educational use; and properties owned or leased by a tax-exempt organization. (2.40)

- **Program:** Develop and distribute educational materials to local governments and property owners regarding grants available for historic preservation and rehabilitation, with a concentration on programs that focus on smaller communities and rural areas such as the Jeffris Family Foundation, the National Trust for Historic Preservation/Jeffris Preservation Services Fund, and Wisconsin Humanities Council Historic Preservation Program Grants. (2.40)
- **Program:** Study the use of methods such as land trust programs in Ozaukee County for archaeological preservation purposes. (2.40)
- **Program:** Develop an educational program and distribute educational materials regarding farming techniques that promote soil conservation such as no till and zone tilling farming, contour stripping, grass waterways, terracing, crop rotation, and nutrient management through soil sampling. The educational program focus should include local governments and individual farmers. Information and application assistance for Federal and State programs to implement farming practices that promote soil conservation should be provided to farmers through the County educational program. (2.50)
- **Program:** Develop an educational program and distribute educational materials regarding the limitations of saturated soils for residential and other urban development. The educational program focus should include local governments, developers, and the public. (2.50)
- **Program:** Develop a dispute resolution mechanism for nonmetallic mining proposed to occur on agricultural lands. Ideally, nonmetallic mines should be located on agricultural parcels that scored less than 6.4 in the LESA analysis. (2.50)
- **Program:** Continue to participate in efforts to establish a Cooperative Weed Management Area for the Milwaukee River Basin and surrounding counties through a partnership with the Bureau of Land Management (BLM) and other agencies and organizations. (2.50)
- **Program:** Provide for an invasive plant education and outreach program in Ozaukee County through a partnership with the Invasive Plant Association of Wisconsin and other partners. (2.50)
- **Program:** Continue to assist the EPA, DNR, and local governments to identify and manage sites contaminated by PCBs and Superfund sites. (2.50)
- **Program:** Develop and distribute educational materials to local governments and property owners regarding Wisconsin's Historic Building Code, which can be used in lieu of the prevailing code for eligible buildings to retain historical features not permitted by the prevailing code. (2.50)
- **Program:** Study the development and funding of an archaeological preservation easement program in Ozaukee County to protect archaeological sites. (2.50)
- **Program:** Develop and distribute educational materials to local governments and property owners regarding the archaeological tax exemption available under Section 70.11 of the *Wisconsin Statutes*. This exemption may prompt owners of significant archaeological sites in the County to nominate the site for the State and National Registers of Historic Places (only sites listed on the State and National Registers are eligible for the exemption, currently there are none in Ozaukee County). (2.50)
- **Program:** Study expansion, renovation, or relocation of the Ozaukee County fairgrounds. (2.50)
- **Program:** Enforce the guidelines required of participants in the Wisconsin Farmland Preservation Program (FPP). (2.60)
- **Program:** Study the feasibility of providing a tax break on the County portion of the property tax for agricultural parcels. (2.60)
- **Program:** Develop an educational program and lecture series to educate the public on the importance of bluff setback requirements and the bluff erosion process. (2.60)
- **Program:** Continue to work with the WCMP and Wisconsin Sea Grant on Lake Michigan bluff erosion public education initiatives. (2.60)
- **Program:** Develop an educational program and distribute educational materials regarding statutory requirements for nonmetallic mining sites. The educational program focus should include local government officials and staff, operators, and the public. (2.60)
- **Program:** Develop methods to support cultural organizations, such as those listed in Table 61 in Chapter III, that sponsor or provide assistance to cultural venues and events in the County. (2.60)
- **Program:** Develop methods to support local historical societies, museums, and research facilities through funding. (2.60)
- **Program:** Develop a cost/revenue model comparing the cost of County and local government services to various types of land uses compared to agricultural land uses. (2.70)

Figure 25 (continued)

- **Program:** Develop a public educational program and distribute educational materials to the public regarding wetlands. (2.70)
- **Program:** Create a webpage for calculating and visualizing bluff setbacks in Ozaukee County. (2.70)
- **Program:** Work to research and identify the causes of Cladophora algae along the Lake Michigan shoreline. (2.70)
- **Program:** Develop methods to promote museums located in Ozaukee County to tourists. (2.70)
- **Program:** Develop methods to promote historical sites located in Ozaukee County to tourists, and staff the Ozaukee County Tourism Council. (2.80)
- **Program:** Develop and distribute educational materials to local historical societies and the public regarding agencies, such as the State Historical Society Office of Local History, and funding sources that may support the work and facilities of local historical societies in Ozaukee County. (2.80)
- **Program:** Develop methods to support cultural venues through funding and in-kind contributions (such as providing golf carts for events). (2.80)
- **Program:** Develop methods to promote cultural venues and events located in Ozaukee County to tourists, and provide support to the Ozaukee County Tourism Council and the Ozaukee County Historical Society. (2.80)
- **Program:** Study and develop a County land division ordinance that could be used countywide to help protect agricultural resource areas identified on Map 84. (2.90)
- **Program:** Develop a public educational program and distribute educational materials to the public regarding floodplains. (2.90)
- **Program:** Develop methods to promote Lake Michigan to tourists and staff the Ozaukee County Tourism Council. (2.90)
- **Program:** Develop a public educational program and distribute educational materials to the public regarding the use and cost of nonmetallic resources. (3.00)
- **Program:** Develop methods to promote archaeological sites located in Ozaukee County to tourists. (3.00)

Unranked Agricultural, Natural, and Cultural Resources Element programs

- **Program:** Incorporate lands identified on Maps 92 and 94 into Map 96 (Ozaukee County Planned Land Use Map: 2035), accounting for conflicts with local government 2035 planned land use maps.
- **Program:** Review the Ozaukee County Shoreland and Floodplain Zoning Ordinance to ensure it is consistent with Map 96.
- **Program:** Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance in accordance with State and Federal requirements.
- **Program:** Study and develop a County Land Division Ordinance that could be used countywide to help protect natural resource areas identified on Map 94.
- **Program:** Develop an educational program and distribute educational materials regarding techniques that promote land use patterns that are sensitive to natural resource conservation such as overlay zoning, incentive zoning, planned unit development (PUD), conservation subdivisions, and transfer of development rights (TDR) programs. The educational program focus should include local governments and developers.
- **Program:** Develop a model zoning ordinance section for local government use that provides for protection of natural resource areas identified on Map 92 and Map 94.
- **Program:** Develop a model transfer of development rights (TDR) program for local government use that focuses on the protection of agricultural and natural resource areas.
- **Program:** Promote model conservation subdivision ordinances, such as the model developed by SEWRPC,¹ to local governments. Assist local governments in interpretation and implementation of model conservation subdivision ordinances.
- **Program:** Develop an educational program and distribute educational materials regarding conservation subdivisions to developers and the public.
- **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to preserve environmental corridors, natural areas, and critical species habitat sites in Ozaukee County.
- **Program:** Study the creation of a dedicated natural resources preservation fund supported by County taxes.

¹See *SEWRPC Planning Guide No. 7, Rural Cluster Development Guide, December 1996*, or www.sewrpc.org/ca/conservationsubdivisions.

Figure 25 (continued)

- **Program:** Create a dedicated natural resources preservation fund supported by donations and grants. State and Federal funding resources should be sought as part of the implementation of this program.
- **Program:** Study and develop a County purchase of development rights (PDR) program to protect environmental corridors, natural areas, and critical species habitat sites. This program may be implemented in association with an agricultural PDR program.
- **Program:** Develop an educational program and distribute educational materials regarding techniques to protect Ozaukee County's environmental corridors, natural areas, and critical species habitat sites through fee simple acquisitions and conservation easements. The educational program focus should include local governments and NGOs.
- **Program:** Develop a public educational program and distribute educational materials to the public regarding the benefits of natural resources and the need to protect them from degradation.
- **Program:** Develop a fact sheet outlining the impact of the loss and degradation of the County's natural resource base.
- **Program:** Develop an inventory of scenic vistas to be protected, using public participation activities such as image preference surveys.
- **Program:** Develop an extension of the Ozaukee Interurban Trail as a greenway corridor adjacent to the Cedarburg Bog State Natural Area.
- **Program:** Work with the Ozaukee Washington Land Trust (OWLT), Land Conservation Partnership of Ozaukee County, and other NGOs to protect environmental corridors, natural areas, and critical species habitat sites through fee simple purchase and conservation easements.
- **Program:** Apply for a Wisconsin Coastal Management Program (WCMP) grant to inventory fish impediments on waterways countywide and work on stream connectivity issues.
- **Program:** Implement the Ozaukee County Park and Open Space Plan.
- **Program:** Update the Ozaukee County Park and Open Space Plan every five years.
- **Program:** Support and assist in the implementation of the WDNR North Branch Farming Heritage Area master plan.
- **Program:** Work to protect environmental corridors through the County plat review process.
- **Program:** Encourage local governments to require and enforce stewardship plans for the management of common open space in conservation subdivisions.²
- **Programs:** Encourage Ozaukee County residents to follow the National Wildlife Federation's (NWF) guidelines for creating "Backyard Wildlife Habitats." The NWF and U.S. Fish and Wildlife Service both offer guidelines for providing food, water, and cover for wildlife on residential lots.
- **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to support the development of land use patterns to effectively meet the wastewater disposal and stormwater runoff control needs of the County.
- **Program:** Develop a program to identify thermal threats to cold water streams and methods to reduce or eliminate such threats.
- **Program:** Support and, where applicable, implement sanitary sewer and stormwater management standards recommended in the regional water quality management plan update (RWQMP).
- **Program:** Study the creation and potential participation in a regional water resource authority.
- **Program:** Develop a public educational program and distribute educational materials to the public regarding nonpoint and point source pollution.
- **Program:** Develop a public educational program and distribute educational materials to the public regarding projects homeowners can implement to reduce nonpoint source pollution, such as raingardens, replacing lawn areas with native landscaping, and reducing impervious surfaces.
- **Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Ozaukee County to develop an unused pharmaceutical recycling program.
- **Program:** Support the pharmaceutical collection pilot program operated by the Ozaukee County Health Department.
- **Program:** Continue the Ozaukee County Clean Sweep Program to promote the safe disposal of household chemicals. Develop a dedicated funding source for the program.
- **Program:** Work to install buffers along all watercourses in Ozaukee County.

²Refer to the SEWRPC model ordinance for conservation subdivisions (www.sewrpc.org/ca/conservationsubdivisions).

Figure 25 (continued)

- **Program:** Enforce farm compliance with Chapter XII, animal waste storage, of the Ozaukee County Code of Ordinances.
- **Program:** Enforce the recommendations for management of animal waste storage facilities and utilization of waste set forth in Standard 590 of the USDA-NRCS Technical Guide and conduct yearly follow-up inspections.
- **Program:** Develop methods to reduce the amount of winter spread manure on 50 percent of the critical areas in 303 (d) list waters and waters within the Great Lakes Watershed.
- **Program:** Develop methods to collaborate with the U.S. Environmental Protection Agency (EPA) and the WDNR to remove PCB's in 303 (d) listed waters. This effort should include a public education component.
- **Program:** Develop and adopt a countywide Stormwater and Construction Site Erosion Control Ordinance that includes an illicit discharge detection, elimination, and enforcement component.
- **Program:** Ensure Compliance with NR 216 of the *Wisconsin Administrative Code* through plat and shoreland zoning reviews, including construction site pollutant control (including plan review and compliance inspections) and post-construction stormwater management (including plan review and compliance inspections).
- **Program:** Assist other government agencies with implementation of the RWQMP.
- **Program:** Work collaboratively with MMSD and SEWRPC to prepare and implement the RWQMP.
- **Program:** Use the Milwaukee River Basin Plan and Sheboygan River Basin Plan to target priority farms by identifying sediment delivery fields, and phosphorus runoff sites in 303 (d) list waters³ areas.
- **Program:** Maintain, update, and implement recommendations set forth in the Ozaukee County flood mitigation plan, including acquisition of properties in the floodplain without "buildable" areas.
- **Program:** Develop methods to promote water resources located in Ozaukee County to tourists, such as water trails.
- **Program:** Continue support of the Ozaukee County Tourism Council.
- **Program:** Develop an inventory of existing wetland quality in Ozaukee County, including identification of wetlands with fish spawning potential.
- **Program:** Require public access to applicable water resources in the County as part of the County land division review process.
- **Program:** Work with the WDNR and County Departments to improve beach facilities.
- **Program:** Work with the Ozaukee County Health Department on beach water quality monitoring.
- **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to support the development of land use patterns to effectively meet the wastewater disposal and stormwater runoff control needs of the County.
- **Program:** Continue to implement Chapter 9, Sanitation and Health, of the Ozaukee County Code of Ordinances, which includes regulation of private onsite waste treatment systems (POWTS).
- **Program:** Develop a public educational program and distribute educational materials to the public regarding nonpoint and point source pollution.
- **Program:** Develop methods to inventory existing abandoned wells and ensure that they are properly abandoned.
- **Program:** Support and, where applicable, implement the objectives, principals, and standards recommended by the regional water supply plan.⁴
- **Program:** Develop an incentive program to promote the use of BMPs to reduce stormwater runoff, such as raingardens and permeable pavement.
- **Program:** Continue to implement the Wisconsin Fund to improve failing septic systems that meet program requirements.
- **Program:** Promote groundwater infiltration, natural hydrology, and identification of flood fringe areas associated with natural groundwater recharge by minimizing impermeable area in the shoreland area and promoting wetland creations, enhancements, and restoration through implementing the Potentially Restorable Wetlands (PRW) Planning and Prioritization program.

³Section 303 (d) of the Federal Clean Water Act requires the State to develop a list of impaired waters, commonly referred to as the "303 (d) list." A documented methodology is used by the WDNR to list waters in Wisconsin.

⁴A Water Supply Plan will be completed for the Region in 2008.

Figure 25 (continued)

- **Program:** Assist SEWRPC in developing and implementing the regional water supply plan by working with the Ulao Creek Partnership, Friends of the Cedarburg Bog, UWM Field Station, and other partners to inventory, identify, and map groundwater recharge areas in Ozaukee County.
- **Program:** Develop a public educational program and distribute educational materials to the public regarding well water safety information and well monitoring.
- **Program:** Promote landfill abandonment / monitoring efforts.
- **Program:** Apply for available Federal and State flood mitigation grant funds.
- **Program:** Acquire floodplain properties not suitable for new development through Wisconsin Emergency Management Agency funding per the County flood mitigation plan.
- **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue to support the development of land use patterns to effectively meet the water supply needs of the County through 2035.
- **Program:** Implement the programs regarding water supply recommended in Chapter XI, *Utilities and Community Facilities Element*.
- **Program:** Support and, where applicable, implement the objectives, principals, and standards recommended by the regional water supply plan.

Source: Ozaukee County and SEWRPC.

PART 4: CONSISTENCY BETWEEN THE COUNTY COMPREHENSIVE PLAN AND COUNTY ORDINANCES

Section 66.1001 (3) of the *Statutes* requires that the following ordinances be consistent with a unit of government's comprehensive plan by January 1, 2010:

- Official mapping established or amended under Section 62.23 (6) of the *Statutes*.
- County or local subdivision regulations under Section 236.45 or 236.46 of the *Statutes*.
- County zoning ordinances enacted or amended under Section 59.69 of the *Statutes*.
- City or village zoning ordinances enacted or amended under Section 62.23 (7) of the *Statutes*.
- Town zoning ordinances enacted or amended under Section 60.61 or 60.62 of the *Statutes*.
- Zoning of shorelands or wetlands in shorelands under Section 59.692 (for counties), 61.351 (for villages), or 62.231 (for cities) of the *Statutes*.

Ozaukee County has adopted a Shoreland, Wetland, and Floodplain Zoning Ordinance (Chapter 7 of the Ozaukee County Code of Ordinances) under Section 59.692 of the *Statutes*. Certain programs relating to the Shoreland, Wetland, and Floodplain Zoning Ordinance will likely require amendments to the ordinance in order to achieve consistency between the plan and the ordinance. Other programs affecting County ordinances are also identified.

- The following programs will likely require amendments to the Shoreland and Floodplain Zoning Ordinance. Ozaukee County officials and staff should carefully review existing ordinance language and draft appropriate ordinance amendments:
 - **Program:** Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance and amend the shoreland zoning maps to incorporate the updated wetland inventory.
 - **Program:** Revise the Ozaukee County Shoreland and Floodplain Zoning Ordinance to address Lake Michigan bluff erosion more comprehensively, and develop revised bluff setback requirements with assistance from the Wisconsin Coastal Management Program (WCMP) and Wisconsin Sea Grant.
 - **Program:** Study and incorporate invasive plant species control and management requirements into the County Shoreland and Floodplain Zoning Ordinance.
 - **Program:** Require vegetation management plans for land divisions in the County through a revision to the County Shoreland and Floodplain Zoning Ordinance.

Figure 26

LAND USE ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Land Use Element programs receiving a priority rating of 2.00 or lower (highest priority for implementation):

1. **Program:** Develop methods to assist communities in Ozaukee County with cooperative planning for institutional uses such as hospitals, assisted living facilities, police service, fire service, and libraries. (1.59)
2. **Program:** Incorporate each of the local government planned land use maps developed through the Ozaukee County multi-jurisdictional comprehensive planning process and the planned land use map developed by the City of Cedarburg, based on the unit of government that has zoning authority for the area in question into Map 96. (1.59)
3. **Program:** Incorporate lands identified as natural limitations to building site development and environmentally sensitive lands in local government comprehensive plans into the County Planned Land Use Map: 2035. (1.76)
4. **Program:** Preserve groundwater recharge areas identified on Map 92 through the County subdivision review process and encourage local governments to preserve groundwater recharge areas through local comprehensive plans and consistent implementation of land use control ordinances, such as the zoning ordinance. (1.76)
5. **Program:** Provide maps of city and village comprehensive planning areas for 2035 (see Map 91) and city and village extraterritorial plat review areas and zoning areas (see Map 82 in Chapter V) to each local government in Ozaukee County. Provide updated maps every five years. (1.76)
6. **Program:** Provide all inventory and additional planning maps produced by the Ozaukee County multi-jurisdictional comprehensive planning process to local governments, including the 2007 existing land use inventory map update (see Map 89), to facilitate joint land use planning. (1.76)
7. **Program:** The Environment and Land Use Committee of the Ozaukee County Board of Supervisors should review and revise the Ozaukee County Shoreland and Floodplain Zoning Ordinance to be consistent with the Ozaukee County Planned Land Use Map: 2035 upon the adoption of the Ozaukee County Comprehensive Plan: 2035 by the County Board. (1.76)
8. **Program:** Incorporate parcels designated for agricultural use by local government comprehensive plans into the County Planned Land Use Map: 2035. (1.82)
9. **Program:** Protect environmental corridors through the County plat review process. (1.82)
10. **Program:** Protect natural areas and critical species habitat sites identified in the Ozaukee County Park and Open Space Plan. (1.82)
11. **Program:** Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance and ensure the Ordinance is consistent with the County comprehensive plan. (1.82)
12. **Program:** Incorporate the goals, objectives, policies, and programs recommended in the Agricultural, Natural, and Cultural Resources; Housing; Transportation; Utilities and Community Facilities; Economic Development; and Intergovernmental Cooperation issues into Map 96, County Planned Land Use Map: 2035, unless otherwise delineated on local government planned land use maps. (1.82)
13. **Program:** Develop model lowland conservancy and upland conservancy zoning districts based on Table 95, *Guidelines for Development Considered Compatible with Environmental Corridors and Isolated Natural Resource Areas*, in Chapter VII for use in local government zoning ordinances. (1.88)
14. **Program:** Study the development of a County Land Division Ordinance that could be used countywide to help protect identified natural resource areas. (1.88)
15. **Program:** Provide assistance to local governments in interpreting local zoning, land division, and official mapping ordinances to ensure consistency with the locally-adopted comprehensive plan, provided such assistance is requested. (1.88)
16. **Program:** Develop methods to provide developers and landowners with easy access to County and local government plans and implementation ordinances, which should be written in clear, simple language. (1.88)
17. **Program:** Develop a model transfer of development rights (TDR) program for local government use that focuses on the protection of agricultural areas. (1.94)
18. **Program:** Incorporate lands identified on Maps 92 and 94 into the County Planned Land Use Map: 2035, if consistent with the applicable local government planned land use map. An exception will be made for wetlands, surface waters, floodplains, and protected environmental corridors, which are shown on the County land use plan map regardless of the local plan designation. (1.94)
19. **Program:** Update the Ozaukee County Shoreland and Floodplain Zoning Ordinance setback regulations with the assistance of the Wisconsin Coastal Management Program (WCMP) and Wisconsin Sea Grant. (1.94)

Figure 26 (continued)

20. **Program:** Incorporate the recommendations of the *Regional Transportation System Plan for Southeastern Wisconsin: 2035* into the County Planned Land Use Map: 2035. These include recommended street and highway maintenance and improvements, improvements and facilities for bicycle travel, and sidewalks and other facilities for pedestrian travel. (1.94)
21. **Program:** Allocate a mix of residential land use categories, including urban density and multi-family/high density residential uses, to the residential Smart Growth Areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of this Chapter on the County Planned Land Use Map: 2035 to develop a land use pattern that can be efficiently served by public transportation and alternative transportation systems. (1.94)
22. **Program:** Assign agricultural use to parcels receiving a LESA score of 6.4 or greater on the Ozaukee County Planned Land Use Map: 2035 (LESA scores are shown on Map 84 in Chapter VII), if designated for agricultural use on the applicable local government planned land use map. (2.00)
23. **Program:** Develop a model transfer of development rights (TDR) program for local government use that focuses on the protection of natural resource areas. (2.00)
24. **Program:** Allocate an appropriate mix of commercial and industrial land uses to the commercial Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of this Chapter on the County Planned Land Use Map: 2035 to develop a land use pattern that can be efficiently served by public transportation and alternative transportation systems. (2.00)
25. **Program:** Work with local governments in the County to develop consistency between the County highway access management ordinance and local roadway access management/driveway ordinances. (2.00)
26. **Program:** Develop study areas for integrated land use and transportation plans around IH 43 interchanges in Ozaukee County and work with local governments to prepare plans for these study areas. The plans should incorporate the land use development pattern set forth in Map 96 and the local 2035 planned land use maps. (2.00)
27. **Program:** Develop a model street plan and profile section for use in local land division ordinances and develop model ordinance language requiring street plans for a distance beyond the limits of proposed subdivisions to encourage street connectivity with future subdivisions. (2.00)

Remaining Land Use Element implementation programs, listed in relative rank order:

- **Program:** Incorporate the recommended park and outdoor recreation element of the Ozaukee County park and open space plan into the County Planned Land Use Map: 2035. (2.06)
- **Program:** Incorporate the Ozaukee County Jurisdictional Highway System Plan into the County Planned Land Use Map: 2035. (2.06)
- **Program:** Incorporate the existing commercial and industrial land use pattern in the County, as shown on Map 89, into the County Planned Land Use Map: 2035. (2.06)
- **Program:** Allocate urban density and multi-family/high density residential, commercial, industrial, and institutional and government land uses to land within the 2035 planned urban service areas, shown on Map 4 in Chapter II, and within Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of this Chapter on the County Planned Land Use Map: 2035, unless otherwise delineated on local government planned land use maps, to develop a land use pattern that can be efficiently served by utilities and community facilities. Guide these land uses away from lands delineated on Maps 92 and 94, unless otherwise delineated on local government planned land use maps. (2.06)
- **Program:** Encourage and assist local governments to incorporate the UWM Groundwater Budget in the development review process. (2.06)
- **Program:** Assign agricultural use to parcels identified as orchards, nurseries, and special agricultural and agriculture-related uses in the 2000 SEWRPC land use inventory (Map 49) and inventoried as agricultural use in the 2007 Ozaukee County land use inventory update (Map 89) on the County Planned Land Use Map: 2035, if designated for agricultural use on the applicable local government planned land use map. (2.12)
- **Program:** Promote model conservation subdivision ordinances, such as the model ordinance included in SEWRPC's *Rural Cluster Development Guide*, to local governments. Assist local governments in interpreting and implementing conservation subdivision ordinances. (2.12)
- **Program:** Allocate an adequate amount of land on the County Planned Land Use Map: 2035 to accommodate 9,300 additional dwelling units in the County by 2035 at the densities recommended by local government planned land use maps. A full range of housing structure types and sizes, including single-family, two-family, and multi-family dwelling units, should be planned for in sewer service areas to provide affordable housing options for households of all income levels, ages, and special needs projected for Ozaukee County in 2035. (2.12)
- **Program:** Include a mixed use land use category on the County Planned Land Use Map: 2035 to allow for future Transit Oriented Developments (TOD) in Ozaukee County. (2.12)

Figure 26 (continued)

- **Program:** Allocate an adequate amount of land on the County Planned Land Use Map: 2035 to incorporate the programs recommended in Chapter XI, *Utilities and Community Element*, of this report. (2.12)
- **Program:** Allocate lands identified in boundary agreements to be served by urban services for economic development purposes to the appropriate land use category on the County Planned Land Use Map: 2035. (2.12)
- **Program:** Include a mixed use land use category and traditional neighborhood development and conservation subdivision land use category overlays on the County Planned Land Use Map: 2035 to be consistent with local “flexible zoning districts,” such as the Central City Mixed Use District in the City of Port Washington and Traditional Neighborhood District in the Village of Fredonia. (2.18)
- **Program:** Allocate an appropriate mix of commercial and industrial land uses to the commercial Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth areas section of this Chapter on the County Planned Land Use Map: 2035 to encourage sustainable development of land for business use. Guide these land uses away from lands delineated on Maps 92 and 94, unless otherwise delineated on local government planned land use maps. (2.18)
- **Program:** Allocate an adequate amount of land to urban density and multi-family/high density residential land use categories within each sewer service area in the County to achieve an owner-occupied vacancy rate of 1.5 to 2.0 percent and a renter-occupied vacancy rate of 5.0 to 6.0 percent through 2035, if recommended by the concerned local government planned land use map. (2.24)
- **Program:** Allocate a mix of residential land use categories, including urban density, multi-family/high density, and mixed use in the residential Smart Growth Areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of this Chapter on the County Planned Land Use Map: 2035, if recommended by the concerned local government planned land use map. (2.24)
- **Program:** Work with local governments to initiate a corridor study for the potential rapid transit guideway corridor and associated land use identified within Ozaukee County under the regional transportation system plan, shown on Map 101 in Chapter X. (2.24)
- **Program:** Allocate parcels identified on Table 171 as high priority redevelopment sites to commercial or industrial land uses on the County Planned Land Use Map: 2035. (2.24)
- **Program:** Study the development of a County Land Division Ordinance that could be used countywide to help protect identified agricultural resource areas. (2.29)
- **Program:** Work with local governments and aggregate producers to identify suitable areas with commercially viable sources of sand and gravel using Maps 87 and 88 in Chapter VII and the Ozaukee County Planned Land Use Map: 2035. Suitable areas should be located in sparsely populated areas and not have significant natural resources. (2.29)
- **Program:** Allocate residential land in existing urban service areas to urban densities if recommended by the concerned local government planned land use map. (2.29)
- **Program:** Allocate a minimum of 2,940 acres to land uses that can support commercial and industrial employment on Map 96 (the Land Use Plan Map for 2035). (2.29)
- **Program:** Promote the use of accessible design practices in new housing including Universal Design and the Visitability design concept. (2.41)
- **Program:** Develop and distribute educational materials regarding the LEED rating system for commercial buildings to local governments in Ozaukee County. Encourage local governments to offer incentives for green buildings such as waiving permit fees or an expedited permit review process. (2.41)
- **Program:** Study and develop a County purchase of development rights (PDR) program to protect natural resource areas identified on Maps 92 and 94. (2.47)
- **Program:** Develop educational materials regarding saturated (hydric) soils and distribute saturated soil mapping to local governments. (2.59)
- **Program:** Study and develop a County purchase of development rights (PDR) program to protect agricultural parcels identified as high priority by the LESA analysis. (2.65)
- **Program:** Work with aggregate producers and local governments to expand existing nonmetallic mining sites where possible. (2.65)
- **Program:** Identify and plan for animal migration corridor crossings below major highway corridors, based on the animal habitat areas identified in Chapters III and VII. (2.65)

Source: *Ozaukee County and SEWRPC.*

Figure 27

HOUSING ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Housing Element programs receiving a priority rating of 2.00 or lower (highest priority for implementation):

1. **Program:** Continue the home delivered meals program offered by the Ozaukee County Aging and Disability Resource Center and study reducing eligibility requirements. (1.33)
2. **Program:** Continue to provide a continuum of care and housing through the County owned Lasata Care Center skilled nursing care facility and the Lasata Heights retirement center and assisted living facility. (1.33)
3. **Program:** Continue the Department of Human Services "Stay at Home Services" to assist elderly residents living in traditional homes. (1.47)
4. **Program:** Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents for funding to adapt homes to the needs of disabled and elderly people, such as the WisLoan program. (1.67)
5. **Program:** Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents, governmental agencies, and project developers for the development of senior oriented housing such as the Section 202 Supportive Housing for the Elderly Program. (1.73)
6. **Program:** The Ozaukee County Home Owner Rehabilitation Program, which provided financial assistance to moderate-income households for lead paint abatement and other home repairs and improvements, became funded directly by the HOME Consortium in late 2006. Although Ozaukee County no longer administers the program, the County should provide the public with funding application information and assistance to maintain the participation levels that existed prior to the change in administration. (1.93)
7. **Program:** Continue active representation on the HOME Consortium Board, which receives an annual funding allocation from HUD to advance homeownership opportunities and programs for households earning 80 percent or less of the Milwaukee-Waukesha MSA median family income. Government housing programs available to Ozaukee County residents through the Consortium include the C-CAP Down Payment Assistance Grant and the American Dream Down Payment Initiative C-CAP Loan. (2.00)
8. **Program:** Develop standards for the countywide housing recognition program that address the need for a variety of housing unit sizes, lot sizes, and structure types based on resident preference information obtained through public input, including responses to the countywide public opinion survey, SWOT analysis, and public meetings. (2.00)

Remaining Housing Element implementation programs, listed in relative rank order:

- **Program:** Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents, governmental agencies, and project developers. Educational materials should include information on the programs listed above and the programs inventoried in Part 2 of this Chapter, including the Low-Income Housing Tax Credit Program and Home Ownership Mortgage Loan Programs administered by WHEDA, the Section 8 Rental Voucher Program, Section 202 Supportive Housing for the Elderly Program, Section 811 Supportive Housing for the Disabled Program, and various programs administered by the U.S. Department of Agriculture (USDA). (2.07)
- **Program:** Educate local government elected officials and staff about the availability of CDBG funds. Assist local governments with the application process for these funds from the Wisconsin Department of Commerce. (2.07)
- **Program:** Work with State and Federal officials to encourage adequate funding for Section 8, Section 202, Section 811 and other financial assistance programs. (2.07)
- **Program:** Continue educational efforts such as Ozaukee County's Aging and Disability Resource Center's "Aging in Stride" series. (2.07)
- **Program:** Develop and distribute educational materials regarding the various Federal, State, and County programs available to Ozaukee County residents, governmental agencies, and project developers for the development of affordable housing for people with disabilities such as the Section 811 Supportive Housing for the Disabled Program. (2.20)
- **Program:** Develop a model universal design guideline for local governments and project developers. (2.27)
- **Program:** Develop a countywide project recognition program for new housing development and redevelopment projects. The aim of the program will be to assist developers in obtaining local government approval and community acceptance through County endorsement of housing projects that satisfy housing standards recognized by the County. The County should develop standards that each housing project must address in order to gain an endorsement. One set of standards will be designed to encourage a variety of housing types within a development project. (2.27)

Figure 27 (continued)

- **Program:** Prepare and distribute a housing survey to a sample of Ozaukee County residents age 65 and older and disabled residents. Distribute findings throughout County level government and to local government elected officials and staff. (2.33)
- **Program:** Study the use of Community Development Block Grant (CDBG) funds, which can be used for activities that either benefit low- and moderate-income families or aid in the prevention or elimination of blight, for appropriate projects within the County, such as renovating older homes that are in disrepair. (2.33)
- **Program:** Develop standards for the countywide housing recognition program that address affordable housing based on the income characteristics of each local government. (2.40)
- **Program:** Create a dialogue between local governments in Ozaukee County to encourage intergovernmental cooperation in achieving a distribution of a variety of housing choices across Ozaukee County. (2.40)
- **Program:** Study the feasibility of a County affordable housing trust fund that would use dedicated public funds to increase the availability of affordable housing in Ozaukee County. This type of affordable housing program could also be promoted as a model program for local governments in the County. (2.47)
- **Program:** Develop a model density bonus ordinance and model PUD and accessory apartment ordinances for local governments that are designed to increase the number of affordable housing units. (2.53)
- **Program:** Develop and distribute educational materials regarding Federal and State fair housing laws. Emphasis should be given to protected classes, unlawful actions, and organizations to contact if an individual believes he or she has experienced housing discrimination, such as the Metropolitan Milwaukee Fair Housing Council. (2.53)
- **Program:** Establish a countywide residential development monitoring system which tracks the number of housing units by type and cost added in each community within the County annually and share the results with each community on an annual basis. (2.67)
- **Program:** The analysis of impediments to fair housing should be updated on the HOME Consortium's five year consolidated planning cycle. In addition, actions to address impediments to fair housing practices identified in the County should be developed by the HOME Consortium, if such impediments are found. 2.80
- **Program:** Consider waiving review fees for all proposed subdivisions that include and demonstrate affordable housing that are reviewed by Ozaukee County under the County Shoreland and Floodplain Zoning Ordinance and Chapter 236 of the *Wisconsin Statutes*. (2.87)
- **Program:** Develop standards for the countywide housing recognition program that address the need for various housing unit sizes based on household size. (3.00)

Source: Ozaukee County and SEWRPC.

- **Program:** Continue to update the Ozaukee County Shoreland and Floodplain Zoning Ordinance as needed to maintain County eligibility to participate in the National Flood Insurance Program.
- **Program:** Review the Ozaukee County Shoreland and Floodplain Zoning Ordinance to ensure it properly implements the County land use plan (shown on Map 96).
- The following program may require an amendment to the Shoreland and Floodplain Zoning Ordinance, based on the result of future consideration/study by County officials:
 - **Program:** Consider waiving review fees for all proposed subdivisions that include and demonstrate affordable housing that are reviewed by Ozaukee County under the County Shoreland and Floodplain Zoning Ordinance and Chapter 236 of the *Wisconsin Statutes*.
- The following programs recommend continued enforcement of existing county ordinances (no changes needed to existing ordinances):
 - **Program:** Continue to administer and enforce the Ozaukee County Shoreland and Floodplain Zoning Ordinance in accordance with State and Federal requirements.
 - **Program:** Enforce farm compliance with Chapter XII, Animal Waste Storage, of the Ozaukee County Code of Ordinances.

Figure 28

TRANSPORTATION ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Transportation Element programs receiving a priority rating of 2.00 or lower (highest priority for implementation):

1. **Program:** Continue to provide transportation services for persons with disabilities and elderly residents through operation of the Ozaukee County Shared Ride-Taxi Service through the comprehensive plan design year 2035. Continue County service in the City of Port Washington Transport Shared-Ride Taxi Service area for persons with disabilities that cannot be served by the City taxi service. (1.41)
2. **Program:** Continue operation of the Ozaukee County Express Bus System. (1.59)
3. **Program:** Expand the Ozaukee County Express Bus System in accordance with the proposed public transit services for Ozaukee County set forth in the regional transportation system plan. (1.76)
4. **Program:** Study altering route scheduling to facilitate timely transfers to other MCTS routes at transfer points in Milwaukee County to increase connectivity to areas of Milwaukee County outside of the Milwaukee Central Business District. (1.76)
5. **Program:** Work with the Washington County Shared Ride-Taxi Service to increase the number of transfer points between the Ozaukee County and Washington County taxi services. (One transfer point in the Village of Newburg existed in 2007). (1.82)
6. **Program:** Update the Ozaukee County Public Transit and Human Service Transportation Coordination Plan as needed to provide transportation services to people with disabilities in the County and remain eligible for Federal Transit Administration (FTA) programs that require coordination plans such as the Elderly Individuals and Individuals with Disabilities Program (Section 5310), Job Access and Reverse Commute Program (JARC), and New Freedom Program. (1.82)
7. **Program:** Develop methods to ensure that the needs of pedestrians, bicyclists, and transit users are considered, and appropriate facilities are provided, when County highways are designed, constructed, or reconstructed. (1.88)
8. **Program:** Work with local governments to determine the need for additional Ozaukee County Express Bus System routes, transit stations with parking, and bus stops. (1.88)
9. **Program:** Sponsor a countywide workshop for County and local officials and staff to promote the benefits of alternative forms of development, such as infill, mixed-use, traditional neighborhood, and transit-oriented development. Illustrate how such compact forms of development can be more readily served by transit, bicycle, and pedestrian travel than can conventional development. (1.94)
10. **Program:** Continue operation of transportation services provided by the Ozaukee County Aging and Disability Resource Center and the Ozaukee County Veterans Services Department through the comprehensive plan design year 2035. (1.94)
11. **Program:** Develop a program to promote interregional transportation services and facilities located in Milwaukee County, including Amtrak, interregional bus lines, and Mitchell International Airport, to Ozaukee County residents. Develop materials outlining route, time, and transfer information needed to access interregional transportation facilities via the Ozaukee County Express Bus System as part of program implementation. (1.94)
12. **Program:** Develop methods to promote interconnection between all transportation modes and systems available within the County and the Region. (2.00)
13. **Program:** Incorporate existing commercial and industrial land uses in the County, as shown on Map 89 in the Land Use Element, into Map 96. (2.00)
14. **Program:** Develop a model street plan and profile section for use in local land division ordinances and develop model ordinance language requiring street plans for a distance beyond the limits of proposed subdivisions to encourage street connectivity with future subdivisions. (2.00)
15. **Program:** Follow Federal guidelines for designing streets to meet the needs of seniors, such as longer merge lanes, larger street signs with bigger print, clearer lane markings, and extended walk times at signalized intersections. (2.00)
16. **Program:** Review the recommended transit service improvements set forth in the Ozaukee County Transit System Development Plan 2002 – 2006 and subsequent updates, including updates from the 2035 regional transportation system plan, and implement desired recommendations. (2.00)
17. **Program:** Locate and design public transit stops to minimize walking distance to and from major trip generators, to provide protection from inclement weather, and to promote convenient access to feeder bus service where appropriate. (2.00)

Figure 28 (continued)

18. **Program:** Continue operation of the Ozaukee County Shared Ride-Taxi Service through the comprehensive plan design year 2035. Expand the service area to the City of Port Washington if the City requests that its taxicab system be merged into the County system. (2.00)
19. **Program:** Study and develop a program to provide increased County transportation services to health care facilities located both in and outside Ozaukee County for persons with disabilities and the elderly. (2.00)
20. **Program:** Study the development of a transportation service outreach program designed for persons with disabilities and the elderly. Materials, schedules, brochures, and advertising should be designed with consideration to the changing cognitive abilities and visual acuity of the elderly. Organizations such as Badger Association for the Blind and Visually Impaired could be consulted to provide guidance. (2.00)
21. **Program:** Develop a central contact point for information on transportation choices for persons with disabilities and the elderly, which includes customer service personnel trained to work with the elderly. (2.00)
22. **Program:** Accommodate bicycle travel on County arterial streets and highways through bicycle lanes, widened outside travel lanes, widened and paved shoulders, or separate bicycle paths, as recommended in the regional transportation system plan. Bicycle facilities should be added as the County arterial street and highway system is incrementally resurfaced, reconstructed, or constructed through the comprehensive plan design year 2035. (2.00)
23. **Program:** Identify “missing links” or opportunities to provide additional links to connect local bikeways and activity centers to the Interurban Trail. (2.00)
24. **Program:** Allocate a mix of residential land use categories, including urban density and multi-family/high density residential uses, to the residential Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of the Land Use Element on Map 96 to develop a land use pattern that can be efficiently served by bicycle and pedestrian facilities. (2.00)
25. **Program:** Promote model conservation subdivision ordinances, such as the model prepared by SEWRPC, that include a linked pedestrian/bicycle path and open space system recommendation. Assist local governments in interpretation and implementation of model conservation subdivision ordinances. (2.00)

Remaining Transportation Element implementation programs, listed in relative rank order:

- **Program:** Work with local governments to develop methods of cross access between existing and new commercial developments to provide more convenient and direct connections between such developments. (2.06)
- **Program:** Require transportation impact analysis (TIA) reports for development projects generating 200 trips or more along County Trunk Highways to determine if improvements such as turn lanes, traffic signals, or access to transit lines are needed. (2.06)
- **Program:** Expand the park-ride lot (transit station with parking as shown on Map 101) located at the IH 43 and CTH C interchange to accommodate additional ridership and parking. (2.06)
- **Program:** Study altering or expanding various service components of the Ozaukee County Express Bus System based on the results of the business retention survey program recommended in Chapter XII. (2.06)
- **Program:** Study the development and use of a dedicated regional transit funding source to continue the operation and expansion of the Ozaukee County Express Bus System and the Ozaukee County Shared-Ride Taxi Service. (2.06)
- **Program:** Allocate a mix of residential land use categories, including urban density and multi-family/high density residential uses, to the residential Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of the Land Use Element on Map 96 to develop a land use pattern that can be efficiently served by public transportation. (2.06)
- **Program:** Continue to support a County mobility manager position. The mobility manager’s role is to improve transportation access and resources for persons with disabilities. (2.06)
- **Program:** Continue the development, enhancement, and management of the Ozaukee Interurban Trail. (2.06)
- **Program:** Continue to support the operations of the Ozaukee Interurban Trail Advisory Council. (2.06)
- **Program:** Provide technical assistance to employers interested in establishing programs to encourage commuting by transit, carpooling, biking, or walking, or by telecommuting from home. (2.12)
- **Program:** Work with local governments in the County to develop consistency between the County highway access management ordinance and local roadway access management/driveway ordinances. (2.12)
- **Program:** Study altering or expanding various service components of the Ozaukee County Shared-Ride Taxi Service based on the results of the business retention survey program recommended in Chapter XII. (2.12)
- **Program:** Develop an educational program outlining State and Federal grants and programs available to local governments to fund transportation services for persons with disabilities and elderly residents. The County should act as a liaison between the local government and State or Federal agency as part of the program implementation. (2.12)

Figure 28 (continued)

- **Program:** Study the development of a program to meet the needs of elderly residents and persons with disabilities who have recently lost their driving privilege, by informing the person about transportation options and making periodic follow-up phone calls. (2.12)
- **Program:** Investigate current, successful transportation programs for persons with disabilities and the elderly, such as the Independent Transportation Network, that would be appropriate for Ozaukee County and complement existing transportation programs. (2.12)
- **Program:** Study the development and funding sources of a countywide bicycle/pedestrian path network with connections to the Ozaukee Interurban Trail, urban centers, and significant natural features and park and open space amenities, such as the Cedarburg Bog, Harrington Beach State Park, and the County park system. (2.12)
- **Program:** Assist local governments in identifying and applying for State and Federal grants for development of bicycle and pedestrian facilities. (2.12)
- **Program:** Develop model pedestrian access design standards for use in local land division ordinances requiring pedestrian access outlots or easements located between lots leading to points of interest such as schools, parks, shopping areas, and transit stops. (2.12)
- **Program:** Work with school districts, local governments, and the State to develop Safe Routes to School programs in communities throughout the County. (2.12)
- **Program:** Study the requirements and contents of transportation related health impact studies for development projects generating 200 trips or more and determine if they would benefit Ozaukee County. (2.17)
- **Program:** Implement the policies and programs set forth under each transportation issue of the Ozaukee County Transportation Element, subject to the availability of funding. (2.18)
- **Program:** Support implementation of the regional transportation system plan. (2.18)
- **Program:** Work with school districts in Ozaukee County to increase the efficiency of school bus routes in the County and the safety of pedestrian and bike routes to schools through methods such as the Safe Routes to School program. (2.18)
- **Program:** Work with WisDOT, SEWRPC, and local governments in the County to update and implement the Ozaukee County jurisdictional highway system plan. (2.18)
- **Program:** Accommodate the recommendations for provision of sidewalks in areas of existing or planned urban development set forth in Table 150 on County arterial streets. Sidewalks should be added as the County arterial street system is incrementally resurfaced, reconstructed, or constructed through the comprehensive plan design year 2035. (2.18)
- **Program:** Continue to develop joint marketing strategies between the County and other transportation service providers, such as the Milwaukee County Transit System. (2.24)
- **Program:** Allocate an appropriate mix of commercial and industrial land uses to the commercial Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of the Land Use Element on Map 96 to develop a land use pattern that can be efficiently served by public transportation. (2.24)
- **Program:** Develop a program to gather information on desired services and transportation needs that are not being met by the Ozaukee County Shared-Ride Taxi System for persons with disabilities and the elderly. Include seniors and persons with disabilities in the planning of program development. (2.24)
- **Program:** Allocate an appropriate mix of commercial and industrial land uses to the commercial Smart Growth areas identified in the Opportunities for Redevelopment and Smart Growth Areas section of the Land Use Element on Map 96 to develop a land use pattern that can be efficiently served by bicycle and pedestrian facilities. (2.24)
- **Program:** Continue to support the publicly-owned railway in Ozaukee County through membership and participation in the East Wisconsin Counties Railroad Consortium. (2.24)
- **Program:** Develop study areas for integrated land use and transportation plans around IH 43 interchanges in Ozaukee County and work with local governments to prepare plans for these study areas. The plans should incorporate the land use development pattern set forth on Map 96 and the local 2035 planned land use maps. (2.29)
- **Program:** Include a mixed use land use category on Map 96 to allow for future Transit Oriented Developments (TOD) in Ozaukee County. (2.29)
- **Program:** Share examples of successful solutions to land use/transportation issues within the County at workshops and/or LOGIN meetings. (2.35)
- **Program:** Sponsor transportation-related events such as “Walking School Buses,” bike to work weeks, and “Try Transit” days (free rides) to encourage residents to use alternative means of transportation. (2.35)
- **Program:** Work with the State and local governments to implement the changes in highway system jurisdictional responsibility in Ozaukee County recommended under the County jurisdictional highway system plan and subsequent updates (2.35)

Figure 28 (continued)

- **Program:** Continue to administer and enforce the County highway access management ordinance. (2.35)
- **Program:** Work with WisDOT to develop an inventory of hazardous intersections and street segments, based on crash records, and to undertake improvements to eliminate hazardous conditions. (2.35)
- **Program:** Study the feasibility and benefits of joining the Regional Transit Authority established by the Wisconsin Legislature in 2005 in Kenosha, Milwaukee, and Racine Counties to recommend funding sources for commuter rail and public transit. (2.35)
- **Program:** Consider transit service for all major development projects in Ozaukee County. (2.35)
- **Program:** Increase the service area of the Ozaukee County Shared-Ride Taxi Service beyond Ozaukee County boundaries to areas within Milwaukee, Washington, and Sheboygan Counties to increase connectivity to other public transportation services or activity centers (major employers and retail/service centers) in those Counties. Examples of areas that should be served are MCTS transit stations in northern Milwaukee County and major employers in southern Sheboygan County. (2.35)
- **Program:** Work with NGOs to raise public awareness of bicycle and pedestrian transportation facilities related issues such as safety concerns, increased public health benefits, and the environmental impacts of increased bicycle and pedestrian travel. (2.35)
- **Program:** Monitor the progress of the Midwest Regional Rail System and coordinate feeder bus routes to connect with train service if the system is developed. (2.35)
- **Program:** Study the use of alternative paving materials for County facilities such as roads and parking lots. (2.41)
- **Program:** Increase the service area of the Ozaukee County Shared-Ride Taxi Service beyond Ozaukee County boundaries to areas within Milwaukee, Washington, and Sheboygan Counties to increase connectivity to other public transportation services or activity centers (major employers; retail/service centers; educational, cultural, and entertainment destinations; and medical centers) in those Counties. Examples of areas that should be served are MCTS transit stations in northern Milwaukee County, medical centers in Milwaukee County, and major employers in southern Sheboygan County. (2.41)
- **Program:** Study and develop a program to install bike racks on Ozaukee County Express Bus System buses and provide bike parking and/or lockers at park-ride lots. Consider applying for State or Federal grants to fund the program. (2.41)
- **Program:** Incorporate the arterial street and highway system recommendations, shown on Map 99 of the *Regional Transportation System Plan for Southeastern Wisconsin: 2035* into Map 96. (2.47)
- **Program:** Consider fish passage issues and other environmental effects when designing highway bridges and culverts. Limit the number of culverts, bridges, drop structures, and channelized stream segments and incorporate design measures to allow for passage of aquatic life. (2.47)
- **Program:** Develop a central contact point for information on nonfixed route transit options available in the County, which includes customer service and/or dispatch personnel. (2.47)
- **Program:** Study the development and use of a dedicated regional transit funding source to continue the operation and expansion of the Ozaukee County Express Bus System and the Ozaukee County Shared-Ride Taxi Service. Consideration of data for those service requests that the shared-ride taxi service are unable to fulfill should be one guide to service expansion planning. (2.47)
- **Program:** Sponsor community transportation workshops in coordination with SEWRPC, if requested by a local government, to focus on possible solutions to specific transportation issues in the community. (2.53)
- **Program:** Develop educational materials regarding TODs for local government use. (2.53)
- **Program:** Work with local governments and SEWRPC to initiate a corridor study for the potential commuter rail line in Ozaukee County under the regional transportation system plan (shown on Map 101). (2.53)
- **Program:** Work with nongovernmental organizations (NGO) to raise public awareness of public transit related issues such as persons with disabilities who are reliant on public transportation and the benefits of increased use of public transportation. (2.53)
- **Program:** Develop methods to incorporate the policies set forth by State long-range transportation planning efforts, including *Connections 2030*. (2.59)
- **Program:** Develop a central contact point for information on fixed-route transit options available in the County. (2.65)
- **Program:** Work to implement the regional transportation system plan recommendation to provide a grid of arterial streets in urban areas at intervals of no more than one mile in medium-density areas; and at intervals of no less than two miles in rural areas. (2.76)
- **Program:** Study allowing the use of Electric Personal Assistive Mobility Devices on County trails for the elderly and persons with disabilities. (3.06)

Source: Ozaukee County and SEWRPC.

Figure 29

UTILITIES AND COMMUNITY FACILITIES ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Utilities and Community Facilities Element programs receiving a priority rating of 2.00 or lower (highest priority for implementation):

1. **Program:** Encourage local governments to develop stormwater management plans and ordinances and joint agreements to provide shared stormwater management facilities. (1.65)
2. **Program:** Continue to update the Ozaukee County Shoreland and Floodplain Zoning Ordinance as needed to maintain County eligibility to participate in the National Flood Insurance Program. (1.76)
3. **Program:** Work to protect environmental corridors and natural areas through the County plat review process. (1.76)
4. **Program:** Continue to implement the Ozaukee County Shoreland and Floodplain Zoning Ordinance to help protect town residents from flood hazards and bluff erosion. (1.76)
5. **Program:** Continue to administer and enforce Chapter XII, Animal Waste Storage, of the Ozaukee County Code of Ordinances. (1.82)
6. **Program:** Conduct the countywide Clean Sweep program periodically, incorporating other recycling efforts and awareness into the program. (1.82)
7. **Program:** Incorporate the recommended open space preservation element of the *Ozaukee County Park and Open Space Plan* into Map 96. (1.82)
8. **Program:** Apply for DNR Stewardship funds, Wisconsin Coastal Management Program grants, and other State and Federal funding for acquisition of parks, open space, and natural areas. (1.82)
9. **Program:** Continue the annual County budget process to help ensure County departments and agencies have the personnel and resources required to perform the public services offered by Ozaukee County. (1.82)
10. **Program:** Develop and adopt a County stormwater management ordinance per the requirements of USEPA Phase II and Chapter NR 216 of the *Wisconsin Administrative Code*. (1.88)
11. **Program:** Develop and adopt a County construction site erosion control ordinance per the requirements of USEPA Phase II and Chapter NR 216 of the *Wisconsin Administrative Code*. (1.88)
12. **Program:** Implement programs recommended under the Natural Impediments to Urban Development Issue set forth in Chapter VIII, *Land Use Element*, to support the development of land use patterns to help control stormwater runoff. (1.88)
13. **Program:** Continue to implement the Ozaukee County Shoreland and Floodplain Zoning Ordinance to help protect County residents from flooding hazards and bluff erosion. (1.88)
14. **Program:** Continue to implement Chapter IX, Sanitation and Health, of the *Ozaukee County Code of Ordinances*, which includes regulation of private on-site wastewater treatment systems (POWTS). (1.88)
15. **Program:** Allocate urban density and multi-family/high density residential land uses and commercial and industrial land uses to land within the 2035 planned urban service areas, shown on Map 4 in Chapter II, and within Smart Growth Areas identified in Chapter VIII, *Land Use Element*, unless otherwise delineated on local government planned land use maps, to develop a land use pattern that can be efficiently served by utilities and community facilities. Guide these land uses away from lands delineated on Map 92, Natural Limitations to Building Site Development, and Map 94, Environmentally Sensitive Lands. (1.88)
16. **Program:** Support, and where applicable, implement the recommendations of the regional water quality management plan update to improve water quality in the County. (1.88)
17. **Program:** Continue the development, enhancement, and management of the Ozaukee Interurban Trail. (1.88)
18. **Program:** Continue to update the County park and open space plan every five years, including updates from the regional natural areas and critical species habitat plan, to maintain eligibility for available State and Federal outdoor recreation grants and stewardship program funds. (1.88)
19. **Program:** Consolidate and operate a shared emergency services dispatch center for Ozaukee County and communities who agree to partner with the County. (1.88)
20. **Program:** Design new County buildings in accordance with LEED (Leadership in Energy and Environmental Design) Green Building standards. (1.88)
21. **Program:** Implement the stormwater management programs recommended under the Ozaukee County Services and Regulations Issue of this Chapter. (1.88)

Figure 29 (continued)

22. **Program:** Prepare plans and enforce regulations as required by the *Wisconsin Statutes* and *Wisconsin Administrative Code*. Examples include adopting a County stormwater management ordinance and a construction site erosion control ordinance to meet the requirements of NR Chapter 216 of the *Administrative Code*, regulating POWTS in the County as required by Chapter Comm 83 of the *Administrative Code*, and adopting a comprehensive plan under Section 66.1001 of the *Statutes*. (1.88)
23. **Program:** Implement programs recommended under the Surface and Groundwater Resources and Watersheds Issue set forth in Chapter VII, *Agricultural, Natural, and Cultural Resources Element*, to help control stormwater runoff. (1.94)
24. **Program:** Support and, where appropriate, implement the recommendations of the regional water supply plan to help ensure an adequate supply of safe water for County residents and businesses. (1.94)
25. **Program:** Apply for grants to conduct household and agricultural chemical hazardous waste Clean Sweep programs. Partner with local communities during implementation of the programs. (1.94)
26. **Program:** Incorporate recommended County parks and trails from the *Ozaukee County Park and Open Space Plan* into Map 96 (Ozaukee County Planned Land Use Map: 2035). (1.94)
27. **Program:** Continue to prepare Capital Improvement Plans (CIP) to help identify major County projects, including land acquisition, equipment acquisition, transportation facility development and maintenance (including roadways and transit), building maintenance and development, and park projects; and associated funding. (1.94)
28. **Program:** Develop methods to study possible cost savings and service efficiencies of shared police and fire and rescue services between cities and villages, and the County Sheriff's Department. (1.94)
29. **Program:** Implement programs recommended under the Floodplain, Wetlands, and Saturated Soils Issue set forth in Chapter VII to help control stormwater runoff. (2.00)
30. **Program:** Promote comprehensive stormwater management planning to Ozaukee County communities through a best management practices (BMP) demonstration program. (2.00)
31. **Program:** Establish a cooperative process with DNR, SEWRPC, and local governments to develop a framework for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply. (2.00)
32. **Program:** Continue Ozaukee County Public Health Department inspection of transient non-community water systems located in the County. (2.00)
33. **Program:** Support the pharmaceutical collection pilot program operated by the Ozaukee County Health Department. (2.00)
34. **Program:** Continue to support the operations of the Ozaukee Interurban Trail Advisory Council. (2.00)
35. **Program:** Continue to provide a continuum of care and housing through the County owned Lasata Care center skilled nursing care facility and the Lasata Heights retirement center and assisted living facility. (2.00)
36. **Program:** Implement the programs recommended under the Transportation Services for Persons with Disabilities and Elderly Issue set forth in Chapter X, *Transportation Element*.(2.00)
37. **Program:** Assist in coordinating activities and possible expansion of senior centers in Ozaukee County to ensure that facilities are adequate in size and staff to meet the projected increase in the elderly population. (2.00)

Remaining Utilities and Community Facilities Element implementation programs, listed in relative rank order:

- **Program:** Continue to fund and administer public health, health care, and transportation programs and services offered by Ozaukee County government departments and agencies, including the Aging and Disability Resource Center, Human Services, Public Health, and Veterans Services. The programs and services provided by Ozaukee County agencies and departments should be assessed during the annual comprehensive plan review process. Some programs and services may become higher-priority, lower-priority, or obsolete as technology and the needs of County residents change during the comprehensive plan design period and should be altered as needed. (2.06)
- **Program:** Implement programs recommended under the Aging and Disabled Population Issue set forth in Chapter IX, *Housing Element*. (2.06)
- **Program:** Support and, where applicable, implement stormwater management standards recommended in the regional water quality management plan update (RWQMP). (2.06)
- **Program:** Adopt the update to the *Regional Natural Areas and Critical Species Habitat Plan*. (2.12)
- **Program:** Periodically assess the need for the expansion of Lasata Care Center and Lasata Heights Retirement Center to help meet the demand for nursing home and assisted living housing units in the County through 2035. (2.12)
- **Program:** Institute recycling and water conservation programs in County buildings. (2.12)

Figure 29 (continued)

- **Program:** Work with city and village governments to encourage the regional land use planning objective to create a spatial distribution of the various land uses which is properly related to the supporting transportation, utility and community facility, and public facility systems in order to assure the economical provision of transportation, utility, and public facility services. (2.12)
- **Program:** Work with cities and villages to implement the regional natural areas plan. (2.12)
- **Program:** Implement the on-site wastewater treatment technology programs recommended under the Ozaukee County Services and Regulations Issue of this Chapter. (2.12)
- **Program:** Develop educational programs that promote alternatives to greenfield development, such as infill development, to developers to help limit the amount of impervious surfaces in the County. (2.18)
- **Program:** Develop educational programs that promote pervious paving and construction materials to developers to reduce the amount of impervious surfaces in the County. (2.18)
- **Program:** Participate with SEWRPC in the update of the *Regional Natural Areas and Critical Species Habitat Plan*. (2.18)
- **Program:** Work with local governments to promote State, County, and local parks and trails to encourage economic development and tourism. (2.18)
- **Program:** Continue to participate in the Southeastern Wisconsin Family-Care program coalition to help provide comprehensive and flexible long-term health care that fosters independence and quality of life for the County's elderly residents and persons with disabilities. (2.18)
- **Program:** Continue to provide annual County funding to the Eastern Shores Library System. (2.18)
- **Program:** Provide population projection data, including age composition and demographic projections, developed by SEWRPC and Ozaukee County to school districts for use in preparing facilities plans. This information may also be used by the school districts to study the shared use of school buildings and consolidation of school districts. (2.18)
- **Program:** Support local governments, as appropriate, to develop alternative water sources, including converting from groundwater to Lake Michigan as a source of municipal water supported by the results of the regional water supply plan. (2.24)
- **Program:** Continue to fund the Aging and Disability Resource Center. (2.24)
- **Program:** Work with the Eastern Shores Library System to implement the recommendations in the *Plan for Library Services for Ozaukee County 2006 – 2010*. (2.24)
- **Program:** Incorporate the recommendations set forth in city and village park and open space plans into Map 96 (County Planned Land Use Map: 2035). (2.24)
- **Program:** Develop and distribute promotional materials regarding Ozaukee County waste disposal programs such as the unused pharmaceutical collection, hazardous household and agricultural chemicals collection, and tire collection programs. (2.24)
- **Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Ozaukee County to develop an unused pharmaceutical recycling program. (2.29)
- **Program:** Coordinate trail planning and development to provide connections to local trails and trails in adjacent counties. (2.29)
- **Program:** Continue funding to provide Bookmobile services to Ozaukee County communities. (2.29)
- **Program:** Work with cities and villages, if requested, to update city and village floodplain zoning regulations and maps to incorporate updated DNR and FEMA regulations and mapping. (2.29)
- **Program:** Work with towns to implement the regional natural areas plan. (2.29)
- **Program:** Provide population projection data to health care providers for use in determining the need for health care facility expansion in the County or for potential new health care facilities in the County. This information may also be used by health care providers to determine current and future health care needs of the County's population and how to best meet those needs. (2.29)
- **Program:** Study the establishment of a dedicated County funding source for park and open space acquisition. (2.35)
- **Program:** Centrally locate senior facilities and other public facilities that seniors frequent, such as libraries and post offices, to help address accessibility for seniors who no longer drive. (2.35)
- **Program:** Continue to prepare strategic plans for County government to prioritize short-term needs and projects. (2.35)
- **Program:** Study the purchase of natural areas and critical species habitat sites identified by SEWRPC through a County funded program. (2.41)
- **Program:** Identify and seek grant funds to study future needs and demands for recreational programs and facilities to serve school-aged children and teenagers. (2.41)

Figure 29 (continued)

- **Program:** Continue to appoint members to the Ozaukee County Library Planning Committee. (2.41)
- **Program:** Allocate an adequate amount of land on Map 96 to communication and utility uses to allow for the necessary expansion or construction of new sanitary sewer service facilities, water supply facilities, and other public and private utilities to meet the needs of County residents through the comprehensive plan design year 2035. (2.41)
- **Program:** The Ozaukee County Library Planning Committee should continue to develop County library plans every five years. (2.47)
- **Program:** Implement the park programs recommended under the Ozaukee County Services and Regulations Issue. (2.47)
- **Program:** Investigate County participation in FEMA programs administered by the Wisconsin Emergency Management Division to acquire and move or demolish structures, and relocate displaced residents, in flood hazard areas. Programs include the Hazard Mitigation Grant Program, the Pre-disaster Mitigation Program, the Repetitive Flood Claims Program, and the Flood Mitigation Assistance Program. (2.53)
- **Program:** Survey citizens aged 50 and over to determine what services they want or anticipate needing and include a question regarding whether or not they intend to remain in Ozaukee County at the time of their retirement. (2.53)
- **Program:** Provide educational opportunities within the County in order to have an adequate supply of skilled workers to serve the aging population. (2.53)
- **Program:** Continue to conduct needs assessment studies through the comprehensive plan design year 2035 to determine if the County Sheriff's Department has adequate personnel and equipment to provide Ozaukee County residents with police protection and emergency management services. (2.53)
- **Program:** Assist local governments in identifying available models for determining the cost of new development, including sewer service and water supply utilities, for city and village government use. Include recommended methods of paying for the cost of new development in the model. (2.53)
- **Program:** Work with rural towns to establish one town park with associated outdoor recreational facilities that serves the needs of town residents for local civic events and for organized recreational activities, such as softball and picnicking. As the community recreational facility, the town park should be located in conjunction with another community facility that serves as a focal point for town residents, such as a town hall, school, or fire station. As an alternative, the Town could work with Ozaukee County to study the feasibility of developing a joint Town/County park. Towns that permit residential development at urban densities should provide a system of neighborhood and community parks to serve urban development. (2.53)
- **Program:** Implement the library programs recommended under the Ozaukee County Services and Regulations Issue of this Chapter. (2.53)
- **Program:** Allocate an adequate amount of land on Map 96, Ozaukee County Planned Land Use Map: 2035, to allow for the necessary expansion of schools or construction of new schools within the County planning area to meet the educational needs of County residents through the comprehensive plan design year 2035. (2.53)
- **Program:** Conduct the countywide tire collection day annually. (2.59)
- **Program:** Identify strategies for shared library services between communities in the *Plan for Library Services for Ozaukee County*. (2.59)
- **Program:** Implement the police protection programs recommended under the Ozaukee County Services and Regulations Issue of this Chapter. (2.59)
- **Program:** Allocate an adequate amount of land on Map 96, Ozaukee County Planned Land Use Map: 2035, to allow for the necessary expansion of health care facilities or construction of new health care facilities within the County planning area to meet the health care needs of County residents through the comprehensive plan design year 2035. (2.59)
- **Program:** Assist local governments, as appropriate, to develop public water systems. (2.65)
- **Program:** Encourage local governments to follow park and recreation standards developed by SEWRPC, the National Recreation and Park Association, or the Wisconsin Park and Recreation Association when developing local park and open space plans to ensure an appropriate number, size, and distribution of parks and recreational facilities. (2.65)
- **Program:** Review recommendations of regional, State, and Federal park, natural area, open space, and recreation plans such as the Wisconsin Statewide Comprehensive Outdoor Recreation Plan (SCORP). (2.65)
- **Program:** Review studies that analyze the need for an emergency homeless shelter in Ozaukee County, such as the study completed by the COPE Task Force. Develop methods to provide facilities for the homeless based on the findings of these studies. (2.65)
- **Program:** Periodically assess the Ozaukee County Justice Center to determine if the facility is adequate to serve Ozaukee County residents and house the County Jail, Courts, and various County departments and agencies. (2.65)

Figure 29 (continued)

- **Program:** Assist city and village governments in preparing maps and materials needed by SEWRPC for sewer service area plans and amendments. (2.65)
- **Program:** Implement the programs listed under the first objective in the Ozaukee County Services and Regulations Issue. (2.65)
- **Program:** Allocate an adequate amount of land on Map 96, County Planned Land Use Map: 2035, for institutional land uses such as hospitals. (2.71)
- **Program:** Study the development of computer technology training courses through public libraries in Ozaukee County. (3.12)

Source: Ozaukee County and SEWRPC.

- **Program:** Continue to implement Chapter IX, Sanitation and Health, of the Ozaukee County Code of Ordinances, which includes regulation of private onsite waste treatment systems (POWTS).
- **Program:** Continue to enforce Chapter XI, Nonmetallic Mining Reclamation, of the Ozaukee County Code of Ordinances in cities, villages, and towns that have not adopted a local reclamation ordinance under Section 295.14 of the *Wisconsin Statutes* and Section NR 135.32 (2) of the *Wisconsin Administrative Code*.
- **Program:** Continue enforcement of the Ozaukee County Sanitation and Health Ordinance (Chapter 9 of the County Code of Ordinances) in compliance with Chapter 254 of the *Wisconsin Statutes*.
- **Program:** Continue to administer and enforce the County highway access management ordinance.
- **Program:** Continue to implement the Ozaukee County Shoreland and Floodplain Zoning Ordinance to help protect town residents from flood hazards and bluff erosion.
- **Program:** Continue to administer and enforce Chapter XII, Animal Waste Storage, of the Ozaukee County Code of Ordinances.
- The following programs recommend the study and/or development of a County land division ordinance. The County is not required to adopt such an ordinance, but if adopted, Section 66.1001 (3) of the *Statutes* requires a land division ordinance to be consistent with the County comprehensive plan.
 - **Program:** Study and develop a County land division ordinance that could be used countywide to help protect agricultural resource areas identified on Map 84.
 - **Program:** Study and develop a County Land Division Ordinance that could be used countywide to help protect natural resource areas identified on Map 94.
- The following programs recommend changes to existing County ordinances and/or development of new County ordinances which are not subject to the consistency requirements of Section 66.1001 (3) of the *Statutes*.
 - **Program:** Develop and adopt a County right-to-farm ordinance that defines agricultural operations, normal agricultural practices, and the specific farmland that is affected by the ordinance; a reference to the State *Statute* that protects farmers from nuisance law suits; and a grievance procedure that outlines how complaints against agricultural operations will be resolved.
 - **Program:** Develop and adopt a County construction site erosion control ordinance per the requirements of USEPA Phase II and Chapter NR 216 of the *Wisconsin Administrative Code*.
 - **Program:** Develop and adopt a County stormwater management ordinance per the requirements of USEPA Phase II and Chapter NR 216 of the *Wisconsin Administrative Code*.
 - **Program:** Develop and adopt a countywide stormwater and construction site erosion control ordinance that includes an illicit discharge detection, elimination, and enforcement component.

Figure 30

ECONOMIC DEVELOPMENT ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Economic Development Element programs receiving a priority rating of 2.00 or lower (high priority for implementation):

1. **Program:** Continue operation of the Ozaukee County Express Bus System. (1.60)
2. **Program:** Continue administration of the Ozaukee County Revolving Loan Fund (RLF) to create employment opportunities, encourage private investment, and provide a means to finance new and expanding businesses in the County. (1.80)
3. **Program:** Incorporate local government 2035 comprehensive plan planned land use maps into Map 96. (1.80)
4. **Program:** Allocate a minimum of 2,940 acres to land uses that can support commercial and industrial employment on Map 96 (the Land Use Plan Map for 2035). (1.80)
5. **Program:** Identify sustainable lands to be retained in long-term agricultural use in consultation with local governments, and using the results of the LESA analysis. (1.87)
6. **Program:** Utilize the Milwaukee 7 and Ozaukee County website to compile and publicize information about the County to desirable businesses that may be considering relocating or expanding. (1.87)
7. **Program:** Continue partnership with the Milwaukee 7 in an effort to promote a regional approach to economic growth, which will benefit economic development efforts in Ozaukee County. (1.87)
8. **Program:** Develop and distribute educational materials to local governments and businesses regarding various programs that may encourage economic development in traditional downtown areas within the County, such as the Wisconsin Main Street Program. (1.93)
9. **Program:** Develop an incentive program to attract businesses that utilize sustainable economic development concepts such as the use of renewable energy sources; building and landscape designs that reduce the use of toxic chemicals, reduce the use of impervious building materials, and preserve open space and natural features; and provide jobs that pay wages sufficient to meet the cost of living in Ozaukee County. (1.93)

Remaining Economic Development Element implementation programs, listed in relative rank order:

- **Program:** Continue operation of the Ozaukee County Shared-Ride Taxi and expand operations to the City of Port Washington if the City of Port Washington Transport Shared-Ride Taxi discontinues operation. (2.07)
- **Program:** Support the continued use of Community Development Block Grant – Economic Development (CDBG – ED) funds. The funds can be used for loans to businesses wishing to expand in Wisconsin or relocate to Wisconsin. The County can retain the funds to capitalize the Ozaukee County RLF once they are repaid by the businesses. (2.07)
- **Program:** Support the OED in promoting Ozaukee County to businesses considering expanding or relocating to Ozaukee County from outside the Southeastern Wisconsin Region. (2.13)
- **Program:** Study the development of employer health care purchasing pools in Ozaukee County. Several Chambers of Commerce located in Ozaukee County participate in similar programs that offer employer health care purchasing pools in Southeastern Wisconsin. (2.13)
- **Program:** Develop a method to market and link Ozaukee County agricultural products, including organic products, to restaurants and stores in Ozaukee County and surrounding areas. (2.20)
- **Program:** Develop methods to support economic development efforts in the County with a focus on historic preservation, such as the Village of Grafton downtown redevelopment project. (2.20)
- **Program:** Develop expedited permitting procedures for businesses wishing to relocate to or expand in the County. (2.20)
- **Program:** Assign industrial or commercial land use to all existing and proposed business parks in the County on Map 96. (2.20)
- **Program:** Study the use of State and Federal bio-energy grants to promote agriculture and associated agricultural industries in Ozaukee County. (2.27)
- **Program:** Assign industrial or commercial land use to all environmentally contaminated sites identified as high priority redevelopment sites. (2.27)
- **Program:** Develop and distribute educational materials regarding the various brownfield redevelopment programs inventoried in Part 2 of Chapter XII and Appendix V to local governments and businesses. (2.27)

Figure 30 (continued)

- **Program:** Encourage and assist Ozaukee Economic Development (OED) to continue involvement and partnership with educational programs such as Fast Trac and First Steps to Entrepreneurship. (2.33)
- **Program:** Study the administration of additional partnerships and educational opportunities designed to develop the job skills sought by employers and potential employers in Ozaukee County. (2.40)
- **Program:** Develop and distribute educational materials regarding various funding and incentive opportunities available for businesses located in Ozaukee County or wishing to relocate to the County including Wisconsin Department of Commerce, WHEDA, and Federal financing programs inventoried in Part 2 of Chapter XII and Appendix V. (2.40)
- **Program:** Prepare and distribute a business retention survey to businesses throughout Ozaukee County through the OED. A portion of the survey should focus on transportation options for resident and non-resident workers. (2.47)
- **Program:** Study altering or expanding various service components of the Ozaukee County Express Bus System and Ozaukee County Shared-Ride Taxi System to meet the needs of businesses in the County as a result of findings from the business retention survey, if necessary. (2.47)
- **Program:** Develop and widely distribute educational materials regarding various workforce education partnerships and opportunities and job/career opportunities available for students and adults in Ozaukee County including OED, WOW Workforce Development Board, Wisconsin Department of Commerce, WHEDA, Wisconsin Department of Workforce Development (DWD), Workforce 2010, and Federal training, work placement, and financing programs inventoried in Part 2 of Chapter XII and Appendix V. (2.47)
- **Program:** Develop and distribute educational materials specifically designed to promote the use of State Technology Zone Tax Credit Incentives to high technology businesses considering expanding or relocating to Ozaukee County. (2.47)
- **Program:** Prepare and distribute a business retention survey to businesses throughout Ozaukee County through OED. A portion of the survey should focus on affordable housing options for resident and non-resident workers of Ozaukee County. (2.53)
- **Program:** Prepare and distribute a business retention survey to businesses throughout Ozaukee County through OED. A portion of the survey should focus on job skills required by businesses. (2.53)
- **Program:** Develop a method to market Ozaukee County's quality of life directly to businesses. (2.53)
- **Program:** Review County and other funding to OED to maintain a permanent full time executive director position. (2.53)
- **Program:** Monitor OED's job creation and retention efforts and assist in developing an improved database to track these efforts. (2.53)
- **Program:** Study the use of Transportation Economic Assistance (TEA) funds and Freight Railroad Infrastructure Improvement Program funds for transportation projects and improvements that may help attract employers to Ozaukee County or encourage existing businesses to remain and expand in the County. (2.60)
- **Program:** Develop a method to market Ozaukee County's water quality and availability directly to businesses. (2.67)
- **Program:** Support local chambers of commerce in their efforts to promote Ozaukee County to businesses considering expansion or relocation from outside the Southeastern Wisconsin Region. (2.67)
- **Program:** Prepare and distribute a business retention survey to businesses throughout Ozaukee County through the OED. A portion of the survey should focus on the strengths and weaknesses of the County regarding attracting and retaining businesses. (2.67)
- **Program:** Develop telecommunications and technology strategies for the County to ensure access to wireless voice and data communications networks for County businesses and residents, including residents who telecommute or operate a home-based business. (2.73)
- **Program:** Implement the recommended County Housing Cost/Workforce Housing Issue programs in Chapter IX of the Ozaukee County Comprehensive Plan. (2.80)
- **Program:** Establish an outreach program to potential employees, including high school students, college students, and their parents. (2.80)
- **Program:** Study the use of County funding to support staffing for the Ozaukee County Tourism Council. (2.87)
- **Program:** Pursue partnerships with SEEK, Manpower, and the Workforce Development Center at MATC to advertise employment opportunities in Ozaukee County. (2.93)

Source: Ozaukee County and SEWRPC.

Figure 31

INTERGOVERNMENTAL COOPERATION ELEMENT PROGRAM PRIORITIES

Note: Priorities were determined by the CAC. Each program was rated on a scale of 1 to 5, with 1 being the highest score possible and 5 being the lowest score. The average score for each program is noted in parenthesis at the end of the program.

Intergovernmental Cooperation Element programs receiving a priority rating of 2.00 or lower (high priority for implementation):

1. **Program:** Continue working with SEWRPC to update Ozaukee County transportation plans, such as the jurisdictional highway plan and the transit development plan. (1.54)
2. **Program:** Continue to provide updated shoreland/floodplain zoning maps to local governments when floodplain boundaries are changed or other significant amendments are made. (1.54)
3. **Program:** Continue to operate a communications center through the Sheriff's Department that benefits all public agencies within the County through the reception of wireless 911 calls. (1.62)
4. **Program:** Continue to provide emergency dispatch services to interested communities in Ozaukee County through an intergovernmental agreement. (1.62)
5. **Program:** Work with pharmacies, medical centers, health care providers, hospice providers, and veterinarians in Ozaukee County to continue an annual Countywide recycling program for unused pharmaceuticals. (1.69)
6. **Program:** Continue to operate the emergency radio system between Ozaukee County and each city, village, and town in the County with connectivity to the City of Milwaukee and the State Police. (1.69)
7. **Program:** Continue to participate in on-going cooperative planning efforts such as the North Branch Milwaukee River project. (1.69)
8. **Program:** Continue working with SEWRPC and WisDOT on regional transportation planning and programming efforts and to develop methods to promote interconnection between all transportation modes and systems available within the County and the Region. (1.69)
9. **Program:** Continue working with SEWRPC to prepare new and updated elements of the regional plan, such as the regional water quality, water supply, natural areas, and telecommunications plans. (1.69)
10. **Program:** Continue to provide information to local governments on the general requirements of the County sanitary and health ordinance and animal manure storage ordinance. (1.69)
11. **Program:** Study the feasibility of providing a permanent household hazardous waste drop-off site in the County for use by all County residents. (1.77)
12. **Program:** Continue to operate the Ozaukee County Anti-Drug Task Force, which consists of deputy sheriffs and municipal law enforcement officers from throughout the County. (1.77)
13. **Program:** Continue to participate in the Suburban Mutual Aid Response Team (SMART), which includes all fulltime law enforcement agencies in Ozaukee County and Washington County. (1.77)
14. **Program:** Continue to provide technical services that benefit the public and other units and agencies of government, such as updating and maintaining GIS data, including parcel and floodplain data. (1.77)
15. **Program:** Continue to develop the Ozaukee County Interactive Map function on the County website as a method of sharing mapping data. (1.77)
16. **Program:** Continue to provide County technical services to local governments, if funding and staffing levels allow, such as assistance with tax bills, the voter registration system, and the County's purchasing program. (1.77)
17. **Program:** Continue intergovernmental agreement between the County, Towns, and Village of Belgium to provide police protection through the Sheriff's Department. (1.85)
18. **Program:** Continue to participate in the countywide Special Response Team, which consists of deputy sheriffs and municipal law enforcement officers from throughout the County that respond to hostage and barricaded suspect situations throughout the County. (1.85)
19. **Program:** Continue to maintain the County website to provide information to the public and other units and agencies of government. (1.85)
20. **Program:** Continue to work with DNR, NGOs, and local governments to acquire and develop parks, trails, and other recreational facilities as called for in County or local park and open space plans. (1.85)
21. **Program:** If requested by local governments, provide technical assistance and data to assist in the development of boundary agreements. (1.85)

Figure 31 (continued)

22. **Program:** Work with SEWRPC, NGOs, UWM, and the DNR to establish a cooperative process, involving local governments as appropriate, to develop a framework for coordinated planning of land use, sewage treatment and disposal, stormwater management, and water supply facilities and services. (1.85)
23. **Program:** Continue to assist local governments in the administration of the nonmetallic mining ordinance, based on a cooperative agreement between the County and each interested local government. (1.85)
24. **Program:** Apply for grants to conduct household and agricultural chemical hazardous waste Clean Sweep programs. Partner with local communities during implementation of the programs. (1.92)
25. **Program:** Explore regional partnership options for recycling programs and facilities. (1.92)
26. **Program:** Continue to contract with local governments to provide construction and maintenance services for local transportation facilities, provided County funding and staffing levels allow. (1.92)
27. **Program:** Continue to host the website and e-mail services of cities, villages, and towns in the County. (1.92)
28. **Program:** Work with private service providers to study additional renovation and expansion of the Lasata Care Center and Lasata Heights to provide a “continuum of care.” (1.92)
29. **Program:** Continue to provide GIS and other data to assist local governments and private service providers to find suitable locations for proposed public and quasi-public facilities, subject to county staff availability. (1.92)
30. **Program:** Establish a countywide Facilitated Negotiation Dispute Resolution Forum to resolve multi-jurisdictional conflicts regarding the adopted comprehensive plans of Ozaukee County and local governments in the County. Develop a set of rules and bylaws designed to govern the dispute resolution process and facilitate the process. (1.92)
31. **Program:** Cooperate with local governments on countywide stormwater management planning, education, and enforcement through a countywide stormwater management and erosion control ordinance. (2.00)
32. **Program:** Encourage local governments to develop joint agreements to provide shared stormwater management facilities. (2.00)
33. **Program:** Continue the County’s Emergency Management Department oversight of the countywide Level B hazardous material emergency response team and the water safety patrol. (2.00)
34. **Program:** Continue to provide support for ongoing cooperative planning efforts with all participating local governments, the County, and SEWRPC started under the multi-jurisdictional comprehensive planning process, including GIS data and mapping. (2.00)
35. **Program:** Work with Ozaukee Economic Development (OED), local governments in the County, and the Milwaukee 7 to coordinate attraction and expansion of businesses to the most advantageous areas of the County for businesses and residents of the County and the Region. (2.00)
36. **Program:** Continue to provide technical assistance to towns on request to develop local farmland protection tools, such as transfer of development rights (TDR), purchase of development rights (PDR), and exclusive agricultural zoning. (2.00)

Remaining Intergovernmental Cooperation Element programs, listed in relative rank order:

- **Program:** Continue to operate the County Emergency Management Department, which works in cooperation with local governments throughout the County to organize, plan, and assign available resources to mitigate, prepare for, respond to, and recover from the effects of all hazards. (2.08)
- **Program:** Continue to purchase and store salt for winter road maintenance use by local governments in the County, provided County funding levels allow. (2.08)
- **Program:** Work with SEWRPC to develop model ordinances for use by local governments as recommended in other element chapters. (2.08)
- **Program:** Work with school district officials, on request, to explain the type of permits required from Ozaukee County before selecting and buying a site, and encourage districts to meet with local governments for the same purpose. (2.08)
- **Program:** Assist local governments implement recommendations from the regional water supply plan, as appropriate, to study the development of alternative water sources, including converting from groundwater to Lake Michigan, as a source of municipal water. (2.15)
- **Program:** Continue to work with local governments and private service providers, on request, to explain the type of permits required from Ozaukee County before selecting and buying a building site. (2.15)
- **Program:** Continue to engage local governments and the County in discussions regarding current governing issues through LOGIN. (2.15)
- **Program:** Continue to use the County website as a tool to disseminate information regarding County ordinances to local governments, developers, and the general public. (2.15)

Figure 31 (continued)

- **Program:** Continue to work with MATC to provide a countywide law enforcement training consortium to benefit all law enforcement agencies in the County. (2.23)
- **Program:** Continue to partner with the City of Port Washington in the ownership and use of the “SMART” trailer. Study the feasibility of expanding the program to partner with other communities in the County. (2.23)
- **Program:** Provide population projection data, including age composition and demographic projections, to school districts for use in preparing facilities plans, or suggest that school districts contact SEWRPC for this information. (2.23)
- **Program:** Assist local governments, as appropriate, to develop public water systems. (2.31)
- **Program:** Continue to provide fueling service to local governments and government agencies in the County, provided County funding levels allow. (2.31)
- **Program:** Provide mapping to school districts to assist in facilities siting and planning. (2.31)
- **Program:** Continue to work with MATC to develop and host First Friday Forums, which address topics relevant to Ozaukee County and its communities such as comprehensive planning, economic development, and natural resource protection. (2.54)
- **Program:** Sponsor an annual countywide intergovernmental cooperation workshop for local government staff and officials. (2.54)
- **Program:** Develop and distribute educational information and conduct educational programs related to County ordinances and programs. (2.62)

Source: Ozaukee County and SEWRPC.

- The following programs relate to providing information and the process for updating County ordinances (no changes needed to existing ordinances):
 - **Program:** Develop methods to provide developers and landowners with easy access to County and local government plans and implementation ordinances, which should be written in clear, simple language.
 - **Program:** Promote model conservation subdivision ordinances, such as the model prepared by SEWRPC, that include a linked pedestrian/bicycle path and open space system recommendation. Assist local governments in interpretation and implementation of model conservation subdivision ordinances.
 - **Program:** Continue to use the County website as a tool to disseminate information regarding County ordinances to local governments, developers, and the general public.
 - **Program:** Develop and distribute educational information and conduct educational programs related to County ordinances and programs.
 - **Program:** Continue to assist local governments in the administration of the nonmetallic mining ordinance, based on a cooperative agreement between the County and each interested local government.
 - **Program:** Continue to provide information to local governments on the general requirements of the County sanitary and health ordinance and the animal manure storage ordinance.
 - **Program:** Work with local governments in the County to develop consistency between the County highway access management ordinance and local roadway access management/driveway ordinances.

PART 5: CONSISTENCY AMONG PLAN ELEMENTS

The comprehensive planning law requires that the implementation element “describe how each of the elements of the comprehensive plan shall be integrated and made consistent with the other elements of the plan.” All elements of this comprehensive plan were prepared simultaneously by the same staff with great care given to ensure internal consistency among the various elements. All element chapters were reviewed by the CAC and the CPB. There are no known inconsistencies among plan elements.

PART 6: PROGRESS IN IMPLEMENTING THE PLAN

Annual Report on Plan Implementation

The Ozaukee County Planning and Parks Department will prepare an annual report for the CPB and County Board reporting on plan implementation activities and progress in implementing the plan during the previous year. The report will summarize how the comprehensive plan was used to direct policy decisions by County officials and staff and whether circumstances have changed that have necessitated amendments to the plan. Planning and Parks Department staff should consult with other County departments to obtain input regarding how their activities relate to the recommendations of the County plan.

It is also recommended that the Planning and Parks Department convene an annual meeting of the CAC to obtain local government and citizen input into the annual report. Non-participating local governments should be invited to attend and participate in the meeting.

The annual report should include the following information:

- Use of the Plan to Guide County Activities
- Amendments Made to the Plan
- Use of the Comprehensive Planning Dispute Resolution Procedure
- Recommendations for Changes to Plan Goals, Objectives, Policies, and Programs or other information in the plan

Maintenance of Inventory Data

The Planning and Parks Department will post and maintain the inventory data compiled as part of the comprehensive planning process on the County website in an accessible format. County staff, in cooperation with SEWRPC where appropriate, will update inventory data on a periodic basis.

Comprehensive Update of the Plan

The County should conduct a formal review of the plan at least once every five years. Based on this review, changes or updates should be made to sections of the plan that are found to be out of date and goals, objectives, policies, or programs that are not serving their intended purpose. Any changes or updates should follow the formal process for plan amendments.

At least once every ten years, the plan should be reviewed and updated using a formal process, under the guidance of the CAC. County staff should work with the CAC, CPB, and SEWRPC to develop a process for updating the plan.